CalBOC 2017 Conference / April 25th, 2017

Link to conference page: <u>http://www.calboc.com/2017-conference.html</u>

I've include the first presentation in the packet following this page:

Citizens' Bond Oversight Committee: The Basics of Getting Started Lori Raineri, CalBOC Board Member and Government Financial Strategies

California League of Bond Oversight Committees

Citizens' Bond Oversight Committee: The Basics of Getting Started





Government Financial Strategies

Presented by Lori Raineri April 25, 2017

Presentation materials provided for distribution at the meeting. Please see meeting record for verbal commentary and discussion.

Introductions

Lori Raineri

- President & founder, Government Financial Strategies
- MSRB Series 50 Qualification
- Certified Independent Professional Municipal Advisor
- Certified Fraud Examiner
- Serves on the Board of State and National Organizations
 - California League of Bond Oversight Committees
 - National Association of Municipal Advisors
- Serves as Public Finance Expert for the Los Angeles Metropolitan Transportation Commission's Measure R Independent Taxpayers Oversight Committee



 Citizen Bond Oversight and Accountability as described by the Strict Accountability in Local School Construction Bonds Act of 2000

Requirements

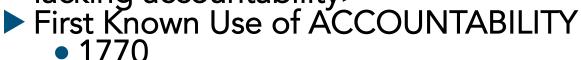
- Tips and Strategies for Success
- Citizen Bond Oversight in Action

For Reference



Definition: Accountability

 Definition of ACCOUNTABILITY
 The quality or state of being accountable; especially: an obligation or willingness to accept responsibility or to account for one's actions <public officials lacking accountability>



Government accountability means that public officials – elected and un-elected – have an obligation to explain their decisions and actions to the citizens. Government accountability is achieved through the use of a variety of mechanisms – political, legal, and administrative – designed to prevent corruption and ensure that public officials remain answerable and accessible to the people they serve. In the absence of such mechanisms, corruption may thrive.



Accountability - Traditional Measures

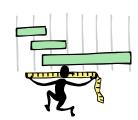
Financial Reporting



Financial Auditing



Performance Auditing



Comparison of Metrics to Standards



"Strict Accountability . . .

- In Local School Construction Bonds Act of 2000"
- Five methods of accountability
 - Citizens' Oversight Committee
 - Performance Auditing
 - Financial Auditing
 - Court Restraint and Prevention of Any Expenditure of Funds
 - Law Enforcement Pursuit in the Event of Allegation or Misuse of Bond Funds



"Strict Accountability . . .

In Local School Construction Bonds Act of 2000"

Five methods of accountability

- Citizens' Oversight Committee
- Performance Auditing
- Financial Auditing
- Court Restraint and Prevention of Any Expenditure of Funds
- Law Enforcement Pursuit in the Event of Allegation or Misuse of Bond Funds



Citizens' Oversight Committee

Purpose

"The purpose of the citizens' oversight committee shall be to inform the public concerning the expenditure of bond revenues. The citizens' oversight committee shall actively review and report on the proper expenditure of taxpayers' money for school construction."



✓ Education Code 15278 (b)

Citizens' Oversight Committee

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✓ Education Code 15278 (b)

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Mission: Review

What to review?
 Bond expenditures
 Performance audit
 Financial audit



- What to compare against?
 Bond measure
 - Bond project list

Tips for reviewing:

- What does each document tell you?
- How are the documents prepared?
- Audits are annual and to be provided by March 31 following the Fiscal Year.
- Responses to audit findings must be provided within 3 months.



Founding Documents

- Resolution Ordering the Election for Measure, and includes:
 Ballot Question no more than 75 words
 Full Ballot Text or Full Text of the Measure 2 to 5 pages
 Bond Project List 1 to 3 pages
 Tax Rate Statement 1 page
- California Constitution Article XIII A, Sections 1 through 7
 "Tax Limitation"
- Strict Accountability in Local School Construction Bonds Act of 2000
 Education Codes 15264 through 15288 just 5.25 pages
 Education Codes 15278 15282 just 2 pages
 Citizens' Oversight Committee
- Possibly, Committee By-Laws
 Often created by a bond counsel and imposed by the Board
 By-laws are not required, and could be at the discretion of the citizens' bond oversight committee

Ballot Question



Ballot Measures-

O Fountain Valley School District, Basic Repairs and Essential Upgrades for our Students

In order to repair and modernize aging classrooms and school facilities, including repairing deteriorating roofs, plumbing, electrical and air conditioning systems; upgrade classrooms, science labs, libraries, facilities and technology that support student achievement in reading, math, arts, science and technology; and improve student safety and campus security, shall school District issue \$63 million in bonds at rates within legal limits, with independent citizen oversight, no money for administrators, and all money staying local?

Full Ballot Text

FULL TEXT OF MEASURE

Upon the passage of Measure in the intervention of Status (the "District") shall be authorized to issue bonds in the aggregate amount of \$48,000,000 (the "Bonds"), bearing interest at rates not exceeding the statutory limit, for the purpose of funding the school facilities projects listed below under the heading "School Facilities Projects to Be Unded with Proceeds of Bonds" (the "Bond Projects").

Proposition 39 Bond Accountability Measures

At its June 21, 2016 meeting, the Board of Trustees (the "Board") certified that it evaluated safety, class size reduction, and information technology needs in developing the list of the Bond Projects set forth below. The proceeds of the Bonds shall be used only for the Bond Project identified in the list below, and not for any other purpose (i.e., teacher and administrative salaries and other school operating expenses).

The proceeds of the Bonds will be accounted for separately. The Board is bound to conduct financial and performance audits annually to account for the Bond funds and to assure that funds have only been expended on the specific projects authorized.

The Board will appoint a citizens' oversight committee (the "Citizens' Oversight Committee") having a minimum of seven members and including at least one member active in a business organization representing the business community located within the District, one member active in a senior citizens' organization, one member active in a bona fide taxpayers' organization, one member who is the parent or guardian of a child enrolled in the District, and one member who is both a parent or guardian of a child enrolled in the District and active in a parent-leacher organization.

School Facilities Projects to Be Funded with Proceeds of Bonds

- · Safety and Security Improvements that may include, but are not are not limited to:
 - Renovate supporting access to control entrance points, to include fencing.
 - Acquire and implement universal emergency signal and communication systems.
 - Add or remove classrooms and support facilities to reduce over-crowding.
 - Acquire and develop property to reduce overcrowding, improve stakeholder access, and expand high-demand programs such as Science, Technology, Engineering, and Mathematics (STEM), Career & Technical Education (CTE), and Visual/Performing Arts (VPA).
 - o Remove hazardous materials, including asbestos, lead-based paint, and other hazardous materials.
 - Upgrade exterior lighting for safety and security as needed.
 - o Upgrade or replace heating and ventilation systems as needed to support secured classroom doors during instructional time.
- Science, Technology, Engineering and Mathematics (STEM) facilities, improvements and access:
 - o Construct a new Turlock High School Science wing
 - Construct and/or renovate STEM classrooms that support science and technology laboratories, including necessary furniture and equipment.
 - Develop advanced 21st Century technology classrooms.
 - Renovate facilities to provide new technologies to include wiring of classrooms, library, and student support facilities with internet
 access and computer networks.
 - Expand Career and Technical Education (CTE) and pathways to include STEM, fabrication, health science, business, and agriculture, food, and natural resources.
- Modernizations and Renovations:
 - Construct improvements to accommodate the disabled to include ramps, pathways, restrooms, and access as required by the State of California to meet requirements of the Americans with Disability Act ("ADA").
 - Complete improvements and upgrades to meet current health and safety codes, including classrooms, cafeterias, kitchens, and restrooms.
 - Repair and/or replace aging portable classrooms, including use of modular classrooms, in addition to acquiring necessary equipment and furniture.
 - Upgrade electrical systems, including panels, circuit breakers, transformers, wiring, and outlets.
 - Complete all code requirements including installation of new fire hydrants as needed.
 - Repair and renovate school grounds, fields, and playground equipment for safety, including purchase of new equipment if needed.
- Other:
 - Complete site work to support new construction, installation, or removal of relocatable classrooms, including acquisition and utilization
 of temporary facilities as needed to house displaced students and staff during construction, as well as address any unforeseeable
 conditions such as dry rot, esismic, etc.
 - Acquire any of the facilities on the Bond Project List through temporary lease or lease-purchase arrangements, or execute purchase option under a lease for any of these authorized facilities.

The cost of all the Bond Projects set forth in the list above may exceed the amount of bonds authorized by Measure 0. Approval of the Districts Measure 0 does not guarantee that the proposed school facilities projects in the District that are the subject of bonds under Measure 0 will be funded beyond the local revenues generated by Measure 0. The District's proposal for the school facilities projects may assume receipt of matching state funds, which could be subject to appropriation by the Legislature or approval of a statewide bond measure. The allocation of bond proceeds may also be affected by the final costs of each project. The final cost of each project will be determined as plans are finalized, construction bids are awarded and projects are completed. Based on the final costs of each project, certain of the projects described above may be delayed or may not be completed.

Brief Statement of the Measure

The ballot measure shall read as follows:

MEASUR

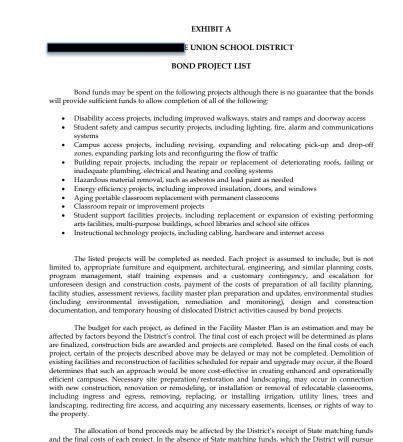
"To upgrade and repair high schools with local funding that cannot be taken by the State, shall Unified School District provide science, technology/engineering labs; provide new classrooms/ instructional technology, including necessary infrastructure, for core academics; modernize facilities to meet health/safety codes; improve campus safety/security; repair, construct, acquire, equip, classrooms, sites, facilities; by issuing \$48,000,000 of bonds at legal rates, with independent citizen oversight, no monev for administrators; and all funds used for Turlock Schools?"

BONDS-NO

BONDS-YES

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Bond Project List



and the final costs of each project. In the absence of State matching funds, which the District will pursue to reduce the District's share of the costs of the projects, the District may not be able to complete some of the projects listed above.

FISCAL ACCOUNTABILITY: IN ACCORDANCE WITH EDUCATION CODE SECTION 15272, THE BOARD OF TRUSTEES WILL APPOINT A CITIZENS' OVERSIGHT COMMITTEE AND

> Exhibit A Page 1

CONDUCT ANNUAL INDEPENDENT AUDITS TO ASSURE THAT FUNDS ARE SPENT ONLY ON DISTRICT PROJECTS AND FOR NO OTHER PURPOSE. THE EXPENDITURE OF BOND MONEY ON THESE PROJECTS IS SUBJECT TO STRINGENT FINANCIAL ACCOUNTABILITY REQUIREMENTS. BY LAW, PERFORMANCE AND FINANCIAL AUDITS WILL BE PERFORMED ANNUALLY, AND ALL BOND EXPENDITURES WILL BE MONITORED BY AN INDEPENDENT CITIZENS' OVERSIGHT COMMITTEE TO ENSURE THAT FUNDS ARE SPENT AS PROMISED AND SPECIFIED. THE CITIZENS' OVERSIGHT COMMITTEE MUST INCLUDE, AMONG OTHERS, REPRESENTATION OF A BONA FIDE TAXPAYERS ASSOCIATION, A BUSINESS ORGANIZATION AND A SENIOR CITIZENS' ORGANIZATION. NO DISTRICT EMPLOYEES OR VENDORS ARE ALLOWED TO SERVE ON THE CITIZENS' OVERSIGHT COMMITTEE.

NO ADMINISTRATOR SALARIES: PROCEEDS FROM THE SALE OF THE BONDS AUTHORIZED BY THIS PROPOSITION SHALL BE USED ONLY FOR THE ACQUISITION, CONSTRUCTION, RECONSTRUCTION, REHABILITATION, OR REPLACEMENT OF SCHOOL FACILITIES, INCLUDING THE FURNISHING AND EQUIPPING OF SCHOOL FACILITIES, AND NOT FOR ANY OTHER PURPOSE, INCLUDING TEACHER AND SCHOOL ADMINISTRATOR SALARIES AND OTHER OPERATING EXPENSES.

> Exhibit A Page 2

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Tax Rate Statement

EXHIBIT B	
TAX RATE STATEMENT	
An election will be held in the second School District (the "District") on November 8, 2016, to authorize the sale of up to \$7,500,000 in bonds to acquire, construct, furnish and equip a new multi-purpose room, and to repair, renovate, replace, and redesign school district facilities.	
If the bonds are authorized and sold, debt service thereon will be payable from the proceeds of tax levies made upon the taxable property in the District. The following information is provided in compliance with sections 9400-9405 of the Elections Code of the State of California. It is anticipated that the District will sell the bonds in a single series.	
1. The best estimate of the tax rate which would be required to be levied to fund this bond issue during the first fiscal year after the sale of the bonds, based on estimated assessed valuations available at the time of filing of this statement, is 2.966¢ per \$100 (\$29.66 per \$100,000) of assessed valuation in fiscal year 2017–2018.	
2. The best estimate of the highest tax rate which would be required to be levied to fund this bond issue, based on estimated assessed valuations available at the time of filing of this statement, is 2.987¢ per \$100 (\$29.87 per \$100,000) of assessed valuation in fiscal year 2021–2022.	
3. The best estimate of the average tax rate which would be required to be levied to fund this bond issue during the life of the bonds, based on estimated assessed valuations available at the time of filing of this statement, is 2.961¢ per \$100 (\$29.61 per \$100,000) of assessed valuation	
4. The best estimate of total debt service, including principal and interest, which would be required to be repaid if all the bonds are issued and sold is \$14,045,620. This estimate is based on assumptions regarding future interest rates and the term, timing, structure, and amount of each bond issue.	
Voters should note that the estimated tax rates are based on the ASSESSED VALUE of taxable property on the County's official tax rolls, not on the property's market value. Property owners should consult their own property tax bills to determine their property's assessed value and any applicable tax exemptions.	
Attention of all voters is directed to the fact that the foregoing information is based upon the District's projections and estimates only, which are not binding upon the District. The actual tax rates, debt service, and the years in which they will apply may vary from those presently estimated, due to variations from these estimates in the timing of bond sales, the amount of bonds sold and market interest rates at the time of each sale, and actual assessed valuations over the term of repayment of the bonds.	
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California Constitution Article XIII A,

Section 1 (b) (3)

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* CALIFORNIA CONSTITUTION - CONS		
ARTICLE XIII A [TAX LIMITATION] [SECTION 1 measure.)	- SEC. 7] (Article 13A added June 6, 1978, by Prop. 13. Initiative	
	ny ad valorem tax on real property shall not exceed One percent r. The one percent (1%) tax to be collected by the counties and s within the counties.	
(b) The limitation provided for in subdivisio pay the interest and redemption charges or	${\bf n}$ (a) shall not apply to ad valorem taxes or special assessments to ${\bf n}$ any of the following:	0
(1) Indebtedness approved by the voters p	rior to July 1, 1978.	
(2) Bonded indebtedness for the acquisition by two-thirds of the votes cast by the voter	α or improvement of real property approved on or after July 1, 1978 $\ensuremath{\mathtt{s}}$ voting on the proposition.	78,
for the construction, reconstruction, rehabil and equipping of school facilities, or the act 55 percent of the voters of the district or co effective date of the measure adding this p	ool district, community college district, or county office of education itation, or replacement of school facilities, including the furnishing quisition or lease of real property for school facilities, approved by bounty, as appropriate, voting on the proposition on or after the aragraph. This paragraph shall apply only if the proposition bonded indebtedness includes all of the following accountability	
	he sale of the bonds be used only for the purposes specified in iny other purpose, including teacher and administrator salaries and	d
	jects to be funded and certification that the school district board, of education has evaluated safety, class size reduction, and that list.	
	oard, community college board, or county office of education ce audit to ensure that the funds have been expended only on the	
	oard, community college board, or county office of education udit of the proceeds from the sale of the bonds until all of those ol facilities projects.	
	law or of this Constitution, school districts, community college ay levy a 55 percent vote ad valorem tax pursuant to subdivision	

Strict Accountability in Local School Construction Bonds Act of 2000

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California.					
LEGISLATIVE INFOR	Codes Display Text	1/18/17, 9:08 AM			
	Section 15100), shall not exceed 1.25 percent of the taxabi				
EDUCATION CODE - EDC TITLE 1 GENERAL EDUCATION CODE PROVISIONS (1.	equalized assessment of the county or counties in which the the tax rate levied to meet the requirements of Section 18 of indebtedness incurred by a school district pursuant to the				
DIVISION 1 GENERAL EDUCATION CODE PROVISIO PART 10, SCHOOL BONDS [15100 - 17199.6] (Part 10, SCHOOL BONDS [15100 - 17190.6] (Part 10, SCHOOL BONDS [15100 - 1719	dollars (\$30) per year per one hundred thousand dollars (is projected by the district to increase in accordance with A		1/18/17,	MA 80:8	
CHAPTER 1.5. Strict Accountability in Local S Chapter 1.5 added by Stats. 2000, Ch. 44, Sec. 3.)	purposes of this section, the taxable property of a district for not be limited to, the assessed value of all unitary and open	(commencing with Section 15300). (Amended by Stats. 2001, Ch. 132, Sec. 2. Effective January	×1.2002)		
ARTICLE 1. General Provisions [15264 - 15276] (Article 1	be derived by dividing the gross assessed value of the unita district for the 1987–88 fiscal year by the gross assessed v	15271. The governing board of a school district or c	Codes Display Text	1/18/	17, 9:08 AM
	within the county in which the district is located for the 198 gross assessed value of all unitary and operating nonunitar	chapter on behalf of a school facilities improvement of the school district or community college district a	of paragraph (3) of subdivision (b) of Section 1	of Article XIII A of the California Constitution.	
15264. It is the intent of the Legislature that all of the f (a) Vigorous efforts are undertaken to ensure that the a	assessment roll. (Amended (as added by Stats, 2000, Ch. 44) by Stats, 2000, Ch. 58	pursuant to Chapter 2 (commencing with Section 1 (Added by Stats. 2001, Ch. 132, Sec. 3. Effective January 1	(2) Receiving and reviewing copies of the annua paragraph (3) of subdivision (b) of Section 1 of	Lindonondont financial audit monimed hu cubnamaeanh (C) of	
pursuant to paragraph (3) of subdivision (b) of Section strict conformity with the law.	15270. (a) Notwithstanding Sections 15102 and 15268, any	15272. In addition to the ballot requirements of Sec	(3) Inspecting school facilities and grounds to e requirements of paragraph (3) of subdivision (b	Codes Display Text	1/18/17, 9:08 AM
(b) Taxpayers directly participate in the oversight of bot	this article that, in aggregation with bonds issued pursuant	governing board member elections, for bond measu	 (4) Receiving and reviewing copies of any defer 		active in the support and organization of a community college
(c) The members of the oversight committees appointe	not exceed 2.5 percent of the taxable property of the distri county or counties in which the district is located. The bond	with a statement that the board will appoint a citize audits to assure that funds are spent only on schoo	or community college district, including any rep	or the community colleges of the district, such as (b) An employee or official of the school district o	
waste or improper expenditure of school construction b	the requirements of Section 18 of Article XVI of the Californ	(Added by Stats. 2000, Ch. 44, Sec. 3. Effective January 1,	(5) Reviewing efforts by the school district or co	citizens' oversight committee. A vendor, contracto	
(d) That unauthorized expenditures of school construction	pursuant to this chapter at a single election, by a unified so		implementing cost-saving measures, including,	district shall not be appointed to the citizens' ove	
prosecuted, and that the courts act swiftly to restrain a (Added by Stats, 2000, Ch. 44, Sec. 3, Effective January I, 200	year per one hundred thousand dollars (\$100,000) of taxab the district to increase in accordance with Article XIII A of the	15274. If it appears from the certificate of election r	(A) Mechanisms designed to reduce the costs of	shall, pursuant to Sections 35233 and 72533, abi Section 1090) and Article 4.7 (commencing with	
(Added by Stats, 2000, Ch. 44, Sec. 5. Energy Status) 1, 200.	(b) Notwithstanding Sections 15102 and 15268, any comm	issuing bonds pursuant to subdivision (b) of Section issuing bonds, the governing board shall cause an e	(B) Mechanisms designed to reduce the costs of	Government Code.	See Government Auditing Standards issued by the Comptroller General of the United States for financial and performance audits.
15266. (a) As an alternative to authorizing and issuing I	article that, in aggregation with bonds issued pursuant to C	board shall then certify to the board of supervisors	(C) Recommendations regarding the joint use o	(Amended by Stats. 2013, Ch. 76, Sec. 27. Effective Jan	uar (Amended by Stats. 2013, Ch. 91, Sec. 2. Effective January 1, 2014.)
15100) or Chapter 2 (commencing with Section 15300) college district, or a school facilities improvement district	exceed 2.5 percent of the taxable property of the district as county or counties in which the district is located. The bond	over the district, all proceedings had in the premise the certificate of election results to the board of sup	(D) Mechanisms designed to reduce costs by inc		
to Section 15100 to pursue the authorization and issua	county or counties in which the district is located. The bond the requirements of Section 18 of Article XVI of the Californ	(Added by Stats. 2000, Ch. 44, Sec. 3. Effective January 1,	(E) Recommendations regarding the use of cost (Added by Stats. 2000, Ch. 44, Sec. 3. Effective Janual)	ARTICLE 3. Bond Accountability [15284 - 15288] (A	15288. It is the intent of the Legislature that upon receipt of allegations of waste or misuse of bond funds
of Section 1 of Article XIII A of the California Constitutio	pursuant to this chapter at a single election, by a communi		()		authorized in this chapter, appropriate law enforcement officials shall expeditiously pursue the investigation and prosecution of any violation of law associated with the expenditure of those funds.
California Constitution. An election may only be ordered community college district, or a school facilities improve	dollars (\$25) per year per one hundred thousand dollars (\$ is projected by the district to increase in accordance with A	15276. Notwithstanding any other provision of law, determine whether bonds may be issued under this	15280. (a) (1) The governing board of the distri	15284. (a) An action to obtain an order restrainin	(Added by Stats. 2000, Ch. 44, Sec. 3. Effective January 1, 2001.)
subdivision (b) of Section 18 of Article XVI of the Califor	(c) In computing the outstanding bonded indebtedness of a	(Added by Stats, 2000, Ch. 44, Sec. 3, Effective January 1,	oversight committee with any necessary technic furtherance of its purpose and sufficient resource	district or community college district through the	
regularly scheduled local election at which all of the ele school facilities improvement district, as appropriate, at	for all purposes of this section, any outstanding bonds shall	(Added by Stats. 2000, Cit. 44, Sec. S. Ellective Sandary 1,	committee.	(3) of subdivision (b) of Section 1 of Article XIIIA	. 0
(b) Upon adopting a resolution to incur bonded indebte	school purposes, high school purposes, and community coll		(2) The governing board of the district shall pro	of Article XVI of the California Constitution may b on behalf of, that school district or community co	
XVI of the California Constitution and after the question	that the proceeds of the sale of those outstanding bonds, e on that sale, were or have been allocated by the governing	ARTICLE 2. Citizens' Oversight Committee [15278 - 152	all findings, recommendations, and concerns ad audits required by subparagraphs (C) and (D) o	college district who is assessed and is liable to pa	y.
election, the bonds shall be issued pursuant to paragrap	college district to each of those purposes respectively.		the California Constitution within three months	community college district, or who has paid an ac college district within one year before the comme	
the California Constitution and this chapter, and the go cast in favor of the bond, subsequently proceed exclusion	(d) For purposes of this section, the taxable property of a d but not be limited to, the assessed value of all unitary and	15278. (a) If a bond measure authorized pursuant t	(b) All citizens' oversight committee proceeding	that any of the following conditions are present:	and the second se
or under Chapter 2 (commencing with Section 15300),	shall be derived by dividing the gross assessed value of the	A of the California Constitution and subdivision (b) approved, the governing board of the school district	provided in the same manner as the proceeding committee shall issue regular reports on the res	(1) An expenditure of funds received by a school	die
Chapter 1 (commencing with Section 15100) or Chapte shall apply to this chapter.	district for the 1987-88 fiscal year by the gross assessed v	to an independent citizens' oversight committee, pu	committee shall issue regular reports on the res Minutes of the proceedings of the citizens' overs	authorized by this chapter is for purposes other to Section 1 of Article XIIIA of the California Constit	
(Amended by Stats. 2007, Ch. 670, Sec. 6. Effective January 1,	within the county in which the district is located for the 198 gross assessed value of all unitary and operating nonunitar	governing board enters the election results on its m	shall be a matter of public record and be made	(2) The expenditure is not in compliance with par	
	assessment roll. In the event of the unification of two or me	(b) The purpose of the citizens' oversight committee bond revenues. The citizens' oversight committee s	board of the district. (Amended by Stats. 2013, Ch. 91, Sec. 1. Effective Jan	California Constitution.	ay
15268. The total amount of bonds issued, including bon	year, the assessed value of all unitary and operating nonun to be the total of the assessed value of the taxable property	taxpayers' money for school construction. The citize	(Amendea by Stats. 2013, Ch. 91, Sec. 1. Effective Jan	(3) That an expenditure in violation of paragraph	
1	value would be determined under Section 15268.	a school district or community college district is in o subdivision (b) of Section 1 of Article XIIIA of the C	15282. (a) The citizens' oversight committee sh	California Constitution will be made or will continu	ue
http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=EDC÷	(e) For the purposes of this article, "general obligation bone	convene to provide oversight for, but not be limited	minimum term of two years without compensat consisting of a minimum of at least seven mem	great or irreparable injury. (4) The governing board of a school district or co	
	the California Constitution, means bonds of a school district is provided for by this chapter and Chapter 1 (commencing	(1) Ensuring that bond revenues are expended only	follows:	(4) The governing board of a school district or co- oversight committee in violation of the requirement	
	a school facilities improvement district the repayment of w	(b) of Section 1 of Article XIII A of the California Control	(1) One member shall be active in a business or	(b) An action brought pursuant to this section sha	əll
		(2) Ensuring that, as prohibited by subparagraph (A XIII A of the California Constitution, no funds are us	the school district or community college district.	of the court except those matters granted equal p	pre
	http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=EDC&division	operating expenses.	(2) One member shall be active in a senior citiz	(c) The rights, remedies, or penalties established penalties established under other laws, including	
		(c) In furtherance of its purpose, the citizens' overs	(3) One member shall be active in a bona fide t	the Code of Civil Procedure.	and the second se
		(1) Receiving and reviewing copies of the annual, in	(4) For a school district, one member shall be the a community college district, one member shall	(d) If an order is obtained to restrain and prevent	
l		1 1	college district and active in a community colleg	may award attorneys' fees pursuant to Chapter 6 Code of Civil Procedure.	(4
		http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=ED0	student member may, at the discretion of the g months after his or her graduation.	(e) The action authorized by this section shall be	kn
			(5) For a school district, one member shall be b	(Added by Stats. 2000, Ch. 44, Sec. 3. Effective January	
			and active in a parent-teacher organization, suc		
				15286. Consistent with the provisions contained i of Section 1 of Article XIIIA of the California Con-	
			http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode	performance audits for the preceding fiscal years	
				established pursuant to Section 15278 at the sam college district, no later than March 31 of each ye	
		l		concer district, no later than march 51 of edul ye	
				http://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=6	EDG
					4
					http://leginfo.legislature.ca.gov/faces/codes_displayText.shtml?lawCode=EDC&division=1.&title=1.∂=10.&chapter=1.5. Page 6 of 6

Organizing the Web Page . . .

so it can be easily maintained

 so Committee members can operate with their personal computing devices, rather than paper, if they like



Mission: Report

- What to report?
 - Conclusions based on review of:
 - Bond expenditures
 - Performance audit
 - Financial audit
 - Advise public on compliance with proper expenditures
- Tips for reporting:
 - Report to the community annually
 - Post on the Citizens' Oversight Committee's page:
 - Meeting minutes
 - Documents received
 - Annual report
 - May include presenting to the Board of Education

✓ Education Code 15280(b): All citizens' oversight committee proceedings shall be open to the public and notice to the public shall be provided in the same manner as the proceedings of the governing board of the district.

REPORT

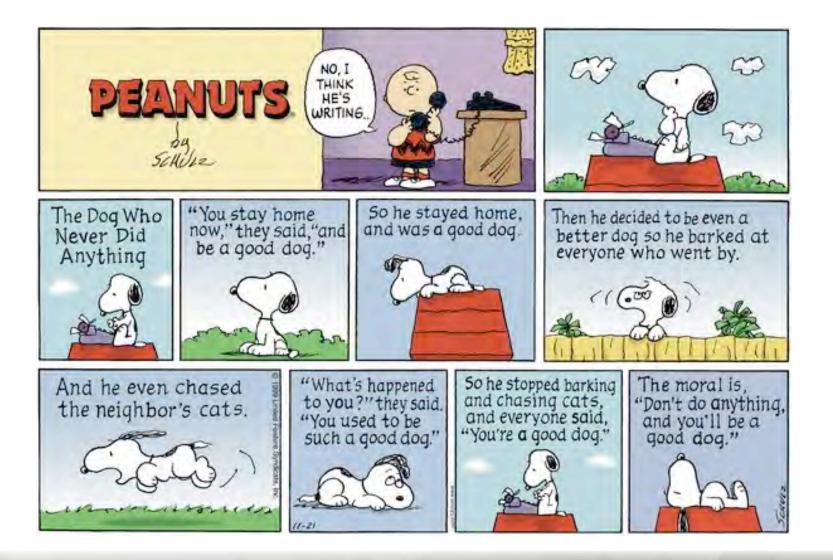
Proper Expenditures

- "Proper expenditure" means that expenditures . . .
 - are for construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities
 - and conform to list of specific facilities projects to be funded
 - do not include any teacher or administrator salaries or other school operating expenses

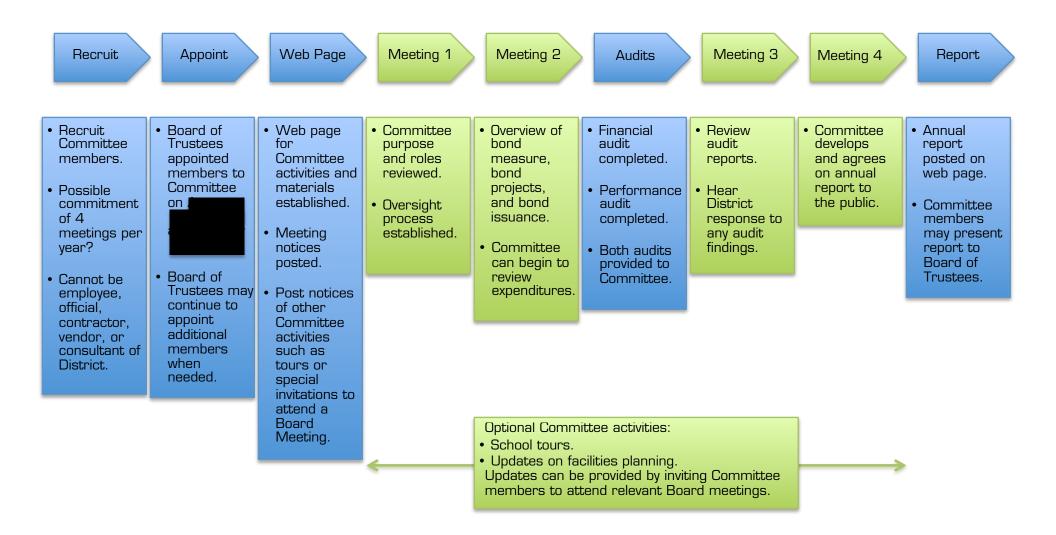
References:

- California Constitution Article XIII A, Section 1 and Education Code 15278 (b)
 - Note: 1978's Proposition 13 became Article XIII A of the California Constitution
- Resolution No. 2017-08 of the Board of Trustees Ordering a School Bond Election on November 8, 2016 and Authorizing Necessary Actions in Connection Therewith
 - Note: Includes ballot question and project list

Overseeing Requires Action



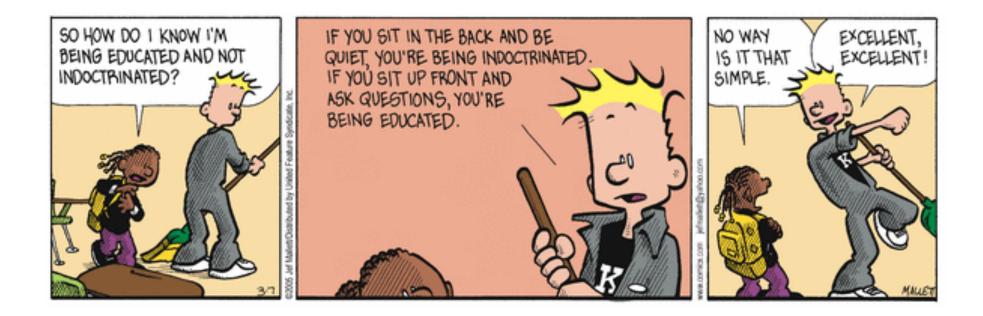
Overview of 1st Year Process



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Making Committee Meetings Valuable

Asking questions communally is particularly productive



How is Oversight Accomplished?

Review and report

- The Oversight Committee reviews expenditures to ensure that they are compliant with the law and the project list, and reports its findings to the community
- Practically, "review and report" seems to require at least 2 meetings per year (one to review, one to report)
 - Some bond oversight committees meet as frequently as once per month
 - Frequency can be variable, e.g. only one meeting may be needed in the first six months but may increase to once per month when construction starts then decrease to once per quarter as construction is underway
 - this can be determined by the Oversight Committee

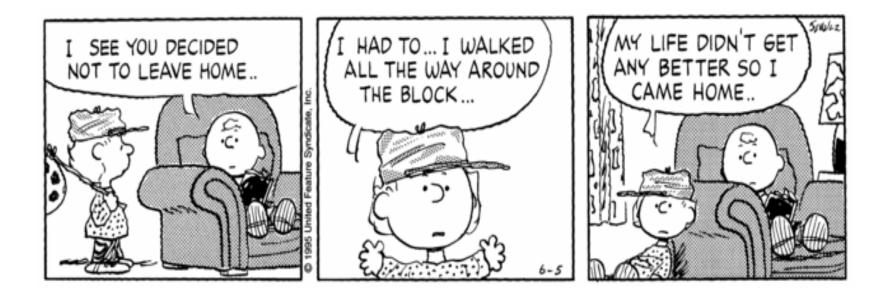
Focus Not on Who But What . . .

How large is the District compared to others? How many people work in the business department? How many people work in the facilities department How do roles and departments interact? What are the reporting relationships? How does the Chief Business Official keep tabs? Methods Timing Key Documents What is the role of the: Budget Board? Audit Report Superintendent? **Facilities Master Plan** What does this information tell me? **Developer Fee Justification Report** How would I know if it's wrong? Bond Financial Audit Report Finally, read (or at least review) the **Bond Performance Audit Report** key documents of the District.

BOC Should Improve Outcomes

- Why not let everyone who wants to participate do so?
 Minimum 7 members with 5 fulfilling required demographics.
- Procedures should be oriented to meeting the letter of the law and be meaningful in terms of better results by some measure.
- Procedures should be documented and periodically reconsidered.
- Procedures should not be written by an outside consultant.
 - Procedures should be written by the Citizens' Bond Oversight Committee and District staff, together.
 - This will help to avoid technical violations of archaic rules.
- Oversight should be made feasible and produce an improved outcome:
 - Efficient citizen oversight for routine decisions
 - Community support for difficult decisions
 - Positive relationships and community cohesiveness

Making Our Place The Best It Can Be



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Resources

Accountability Resources Readily Available:

- California League of Bond Oversight Committees:
 - http://www.calboc.org
- California Debt Investment and Advisory Commission:
 - http://www.treasurer.ca.gov/cdiac/
- Municipal Securities Rulemaking Board:
 - http://www.msrb.org
- Securities and Exchange Commission:
 - http://www.sec.gov/spotlight/municipalsecurities.shtml
- University of Santa Clara Markkula Center for Applied Ethics:
 - http://www.scu.edu/ethics/practicing/focusareas/ government_ethics/

Basic Next Steps Following First Meeting

Mission: Review and Report

Develop ProceduresCreate Web Site/Page

Periodic Meetings
 Frequency?
 Record meeting minutes

Post materials on District website

Annually:
 Review performance audit
 Review financial audit
 Prepare annual report







Thank you!



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Oversight Committee Member Criteria Citizen Oversight Activities

Oversight Committee Member Criteria

15282. (a) The citizens' oversight committee shall consist of at least seven members who shall serve for a minimum term of two years without compensation and for no more than three consecutive terms. While consisting of a minimum of at least seven members, the citizens' oversight committee shall be comprised, as follows:

(1) One member shall be active in a business organization representing the business community located within the school district or community college district.

(2) One member shall be active in a senior citizens' organization.

(3) One member shall be active in a bona fide taxpayers' organization.

(4) For a school district, one member shall be the parent or guardian of a child enrolled in the school district. For a community college district, one member shall be a student who is both currently enrolled in the community college district and active in a community college group, such as student government. The community college student member may, at the discretion of the governing board of the community college district, serve up to six months after his or her graduation.

(5) For a school district, one member shall be both a parent or guardian of a child enrolled in the school district and active in a parent-teacher organization, such as the Parent Teacher Association or schoolsite council. For a community college district, one member shall be active in the support and organization of a community college or the community colleges of the district, such as a member of an advisory council or foundation.

(b) An employee or official of the school district or community college district shall not be appointed to the citizens' oversight committee. A vendor, contractor, or consultant of the school district or community college district shall not be appointed to the citizens' oversight committee. Members of the citizens' oversight committee shall, pursuant to Sections 35233 and 72533, abide by the prohibitions contained in Article 4 (commencing with Section 1090) and Article 4.7 (commencing with Section 1125) of Chapter 1 of Division 4 of Title 1 of the Government Code.

(Amended by Stats. 2013, Ch. 76, Sec. 27. Effective January 1, 2014.)

Detailed List of Potential Activities

Education Code 15278(c):

(c) In furtherance of its purpose, the citizens' oversight committee may engage in any of the following activities:

(1) Receiving and reviewing copies of the annual, independent performance audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIIIA of the California Constitution.

(2) Receiving and reviewing copies of the annual, independent financial audit required by subparagraph (C) of paragraph (3) of subdivision (b) of Section 1 of Article XIIIA of the California Constitution.

(3) Inspecting school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements of paragraph (3) of subdivision (b) of Section 1 of Article XIIIA of the California Constitution.

(4) Receiving and reviewing copies of any deferred maintenance proposals or plans developed by a school district or community college district, including any reports required by Section 17584.1.

(5) Reviewing efforts by the school district or community college district to maximize bond revenues by implementing cost-saving measures, including, but not limited to, all of the following:

- (A) Mechanisms designed to reduce the costs of professional fees.
- (B) Mechanisms designed to reduce the costs of site preparation.
- (C) Recommendations regarding the joint use of core facilities.
- (D) Mechanisms designed to reduce costs by incorporating efficiencies in schoolsite design.
- (E) Recommendations regarding the use of cost-effective and efficient reusable facility plans.

(Added by Stats. 2000, Ch. 44, Sec. 3. Effective January 1, 2001.)

Members Terms by Expiration Dates

5/10/2017

Name		Slot Member As	Term Ends
Jonathan	Ames	1 Parent or Guardian	12/8/2017
Dennis	Hicks	10 Building Trades Council	1/19/2018
Stephen	Purser	16 Unincorporated Area	3/1/2018
Mark	Bordas	3 WCCUSD Student	3/15/2018
Peter	Chau	4 Richmond Resident	4/12/2018
Charles	Cowens	5 Unincorporated Area Resident	4/26/2018
Cameron	Moore	14 Parent or Guardian & PTA	4/26/2018
Leisa	Johnson	9 Richmond Resident	9/16/2018
Rhem	Bell	2 WCCUSD Employee Unions	11/15/2018
Auna	Harris	11 San Pablo Resident	11/15/2018
Devin	Murphy	15 Pinole Resident	11/15/2018
Sallie	DeWitt	6 Business Organization	1/17/2019
Denise	Gianni	7 Taxpayers Organization	2/1/2019
Anton	Jungherr	12 Hercules Resident	2/1/2019
Gregg	Visaneau	13 Senior Citizen Organization	3/29/2019

VACANT

17 El Cerrito Resident

8 Richmond Resident

Don Gosney reapplied for position 8 but not in time for expiration

WCCUSD CBOC Subcommittee/Office Assignments

5/10/2017

Assignment	Chair?	Member
Annual Report	Chair	Sallie DeWitt
Annual Report		Rhem Bell
Annual Report		Gregg Visineau
Audit	Chair	Auna Harris
Audit		Anton Jungherr
Audit		Sallie DeWitt
Audit		Gregg Visineau
Bylaws		Peter Chau
Bylaws		Anton Jungherr
Bylaws		Leisa Johnson
Pinole Valley HS	Chair	Stephen Purser
Pinole Valley HS		Peter Chau
Pinole Valley HS		Devin Murphy
Pinole Valley HS		Dennis Hicks
Site Tours	Chair	Dennis Hicks
Site Tours		Jonathan Ames
Site Tours		Stephen Purser
Website	Chair	Devin Murphy
Website		Charles Cowens
Secretary		Cameron Moore
Vice Chair		Stephen Purser
Chair		Charles Cowens

Roster	Unassigned?
Jonathan Ames	
Rhem Bell	
Mark Bordas	Unassigned
Peter Chau	
Charles Cowens	
Sallie DeWitt	
Auna Harris	
Dennis Hicks	
Leisa Johnson	
Anton Jungherr	
Cameron Moore	
Devin Murphy	
Stephen Purser	
Denise Giani	Unassigned
Gregg Visineau	

WCCUSD C	BOC														
Attendance	Repor	t for	r Las	st 12	? Me	etin	gs								
5/10/2017							-								
	2016									2017					
	3/30	4/20	5/18	6/22	7/27	8/24	9/14	10/26	12/21	1/25	3/15	4/19	Y's	N's	Tota
Jonathan Ames						Y			Ν				1	1	2
Rhem Bell															
Mark Bordas		Y			Y		Υ						3		3
Peter Chau															
Charles Cowens					Y								1		1
Sallie DeWitt												Y	1		1
Denise Gianni											Ν			1	1
Auna Harris															
Dennis Hicks															
Leisa Johnson															
Anton Jungherr															
Devin Murphy															
Cameron Moore				Y			Υ						2		2
Stephen Purser								Y					1		1
Gregg Visaneau															
Key Codes:															
Y = Absent, contacted	d Chairpersor	or Sec	retary p	prior to the	he mee	ting									
N = Absent, did not co	ontact the Cha	airpersc	on or Se	cretary	prior to	the me	eting								
Total Column	– Too man	 Too many absences (>=5 absences) 													
Total Column	– Warning	- Warning on absences (4 absences)													