

School Consolidation in WCCUSD

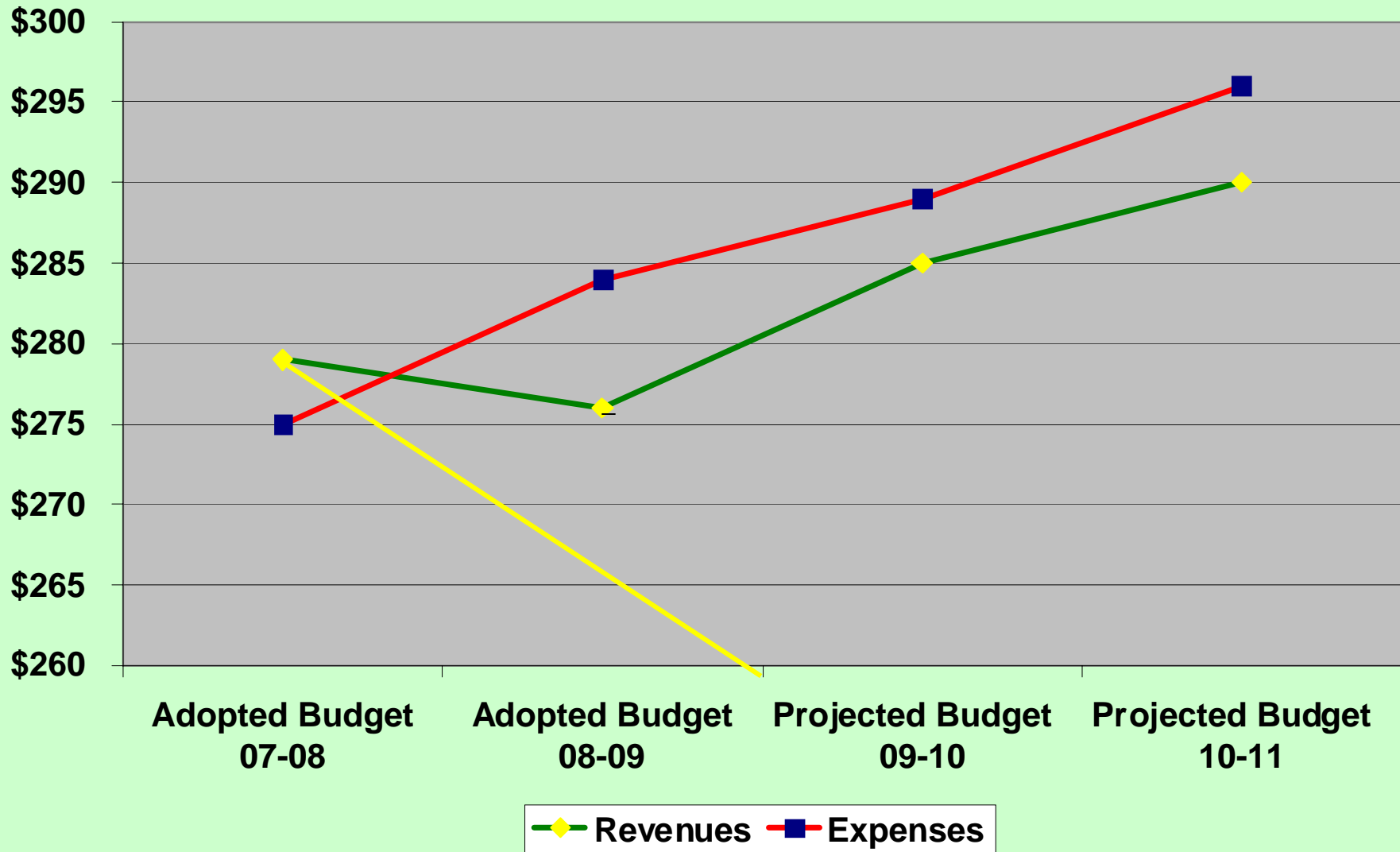


Background

December 18, 2008

State Financial Crisis Impact on WCCUSD

Budgets 2007-08 to 2010-11



Multi Year Projections Unrestricted General Fund

Adopted Budget, June 2008

	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
Revenues	\$184,859	\$191,598	\$195,776
Expenses	192,594	197,040	200,530
Deficit Spending	(7,735)	(5,442)	(4,754)
Beginning Fund Balance	21,590	13,855	8,413
Ending Fund Balance	13,855	8,413	3,659
Required Reserve	9,000	8,690	8,901
Stores & Revolving Cash	1,038	370	370
Remaining Balance	\$3,817	(\$647)	(\$5,612)

Multi Year Projection

Unrestricted General Fund

First Interim Report, Nov. 2008

	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
Revenues	\$185,821	\$183,544	\$188,376
Expenses	193,802	196,955	199,415
Deficit Spending	(7,981)	(13,411)	(11,039)
Beginning Fund Balance	21,567	13,586	174
Ending Fund Balance	13,586	174	(10,865)
Required Reserve	9,457	9,162	9,360
Stores & Revolving Cash	1,265	370	370
Remaining Balance	\$3,561	(\$9,358)	(\$20,595)

Financial solvency in WCCUSD requires a balanced approach

School Closure

Property Sale – Debt Elimination

Benefit Cost Containment

Staffing Cuts & Service Reductions



Debt Remaining – Early 1990's

(in millions)

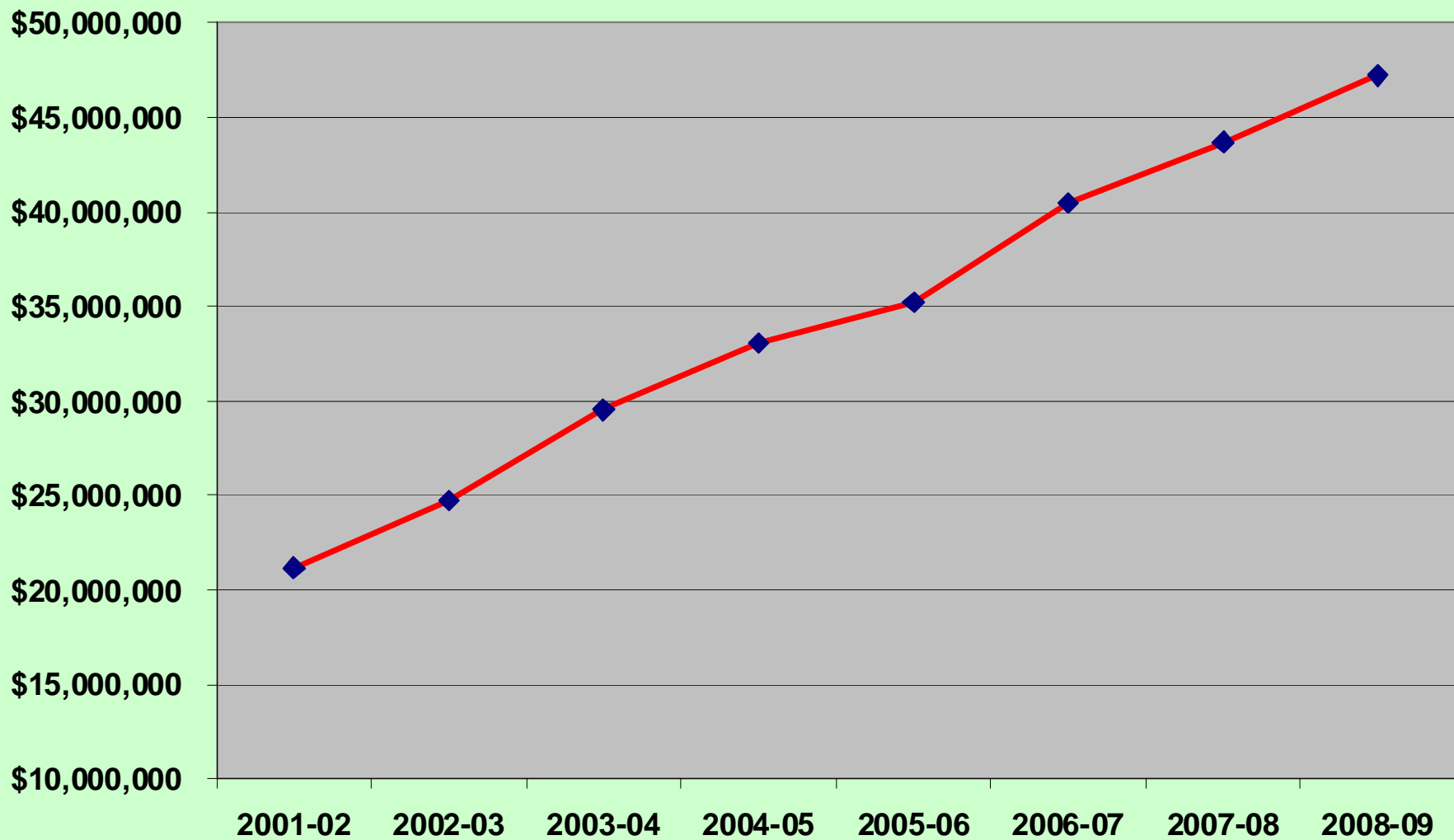
Type	Annual Payment	Balance Due
State Loan	\$1.4	\$14.2
COPS Loan	\$0.8	\$14.9
Voluntary Integration	\$0.8	\$3.7
IBM	\$0.6	\$4.4
Total	\$3.6	\$37.2

Possible District Facilities to Close, Consolidate, Prepare for Sale & Relocate Students & Staff

- Alvarado
- Bissell Avenue
Offices
- Furniture
Warehouse
- Gompers
- Harmon Knolls
- North Campus /
PSC
- Operations
Center
- Seaview
- Serra

Note: Charter Schools will be housed within remaining schools.

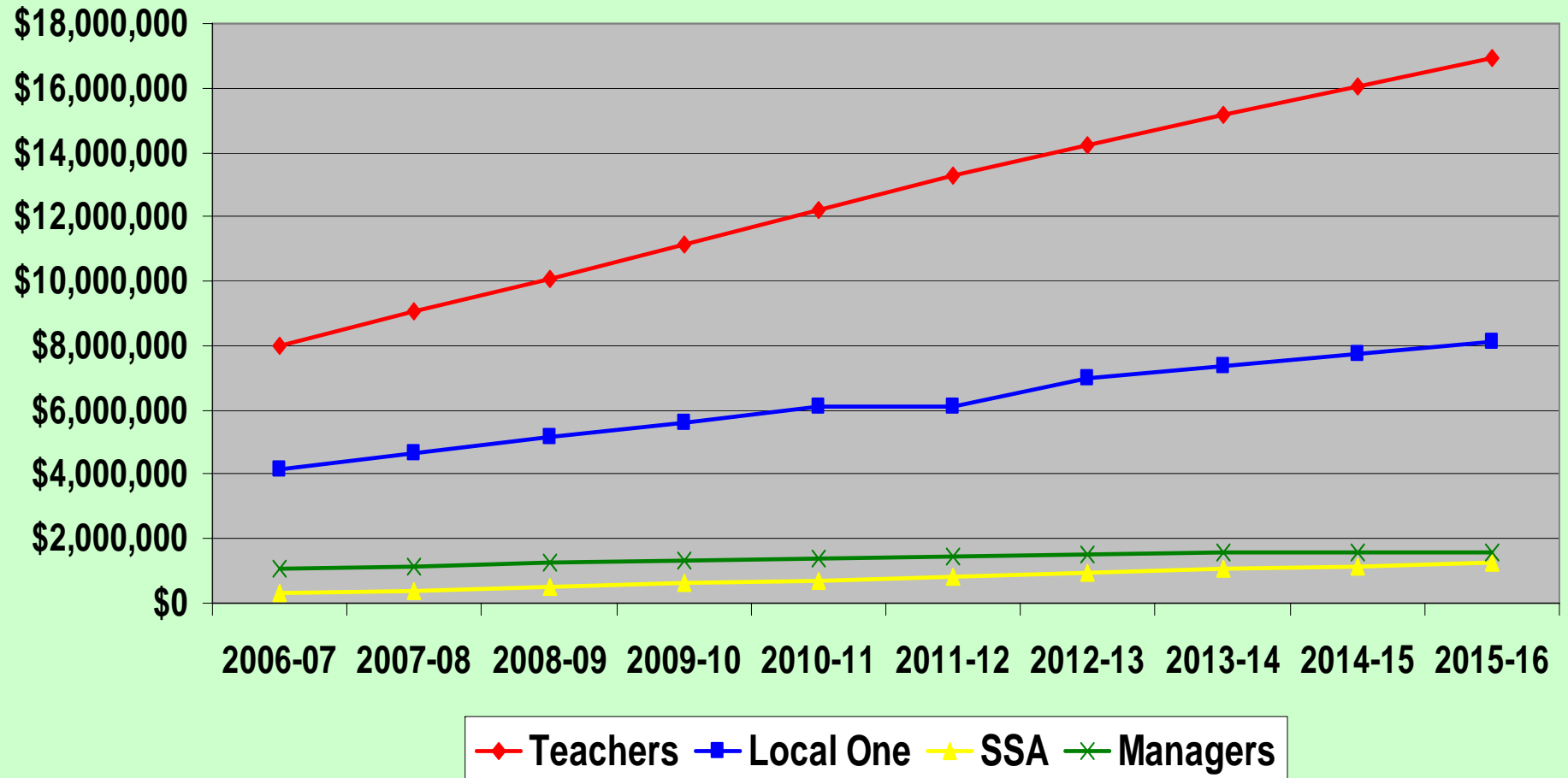
WCCUSD Benefit Costs 2001-02 to 2008-09



Lifetime health benefits expected to rise sharply

Post Retirement Health By Group

\$27 M





Many other districts are closing schools

Seattle

Tacoma

Tucson

St. Louis

Pittsburgh

Denver

Oakland

Austin

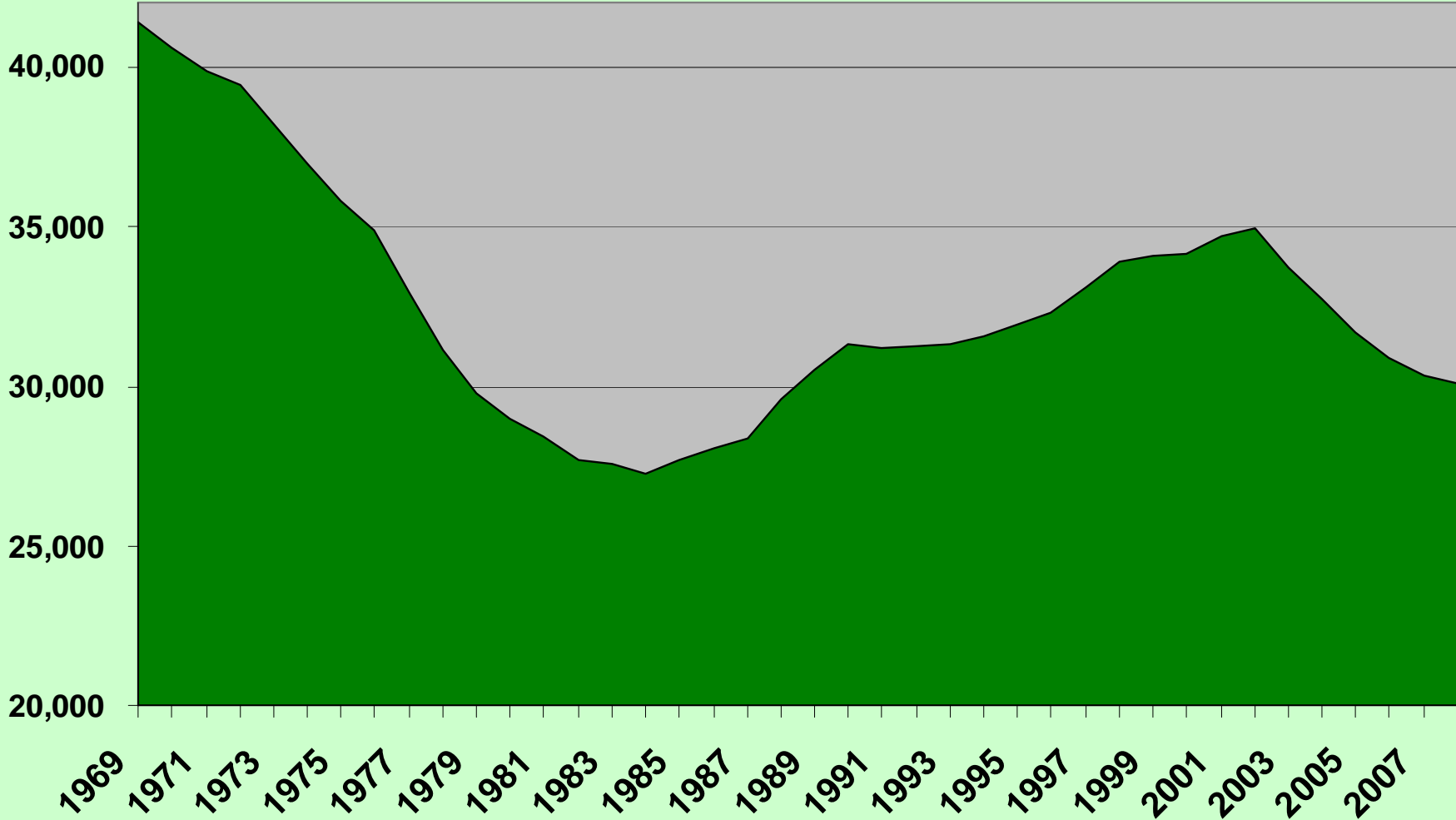
Minneapolis

Detroit

Indianapolis

Boston

WCCUSD Enrollment 1969 to 2008



Schools Closed Since 1970

Alvarado

Hillview

Balboa

Kerry Hills

Belding

Rancho

Broadway

Seaview

Cortez

Serra

Del Mar

Vista Hills

El Monte

Woods

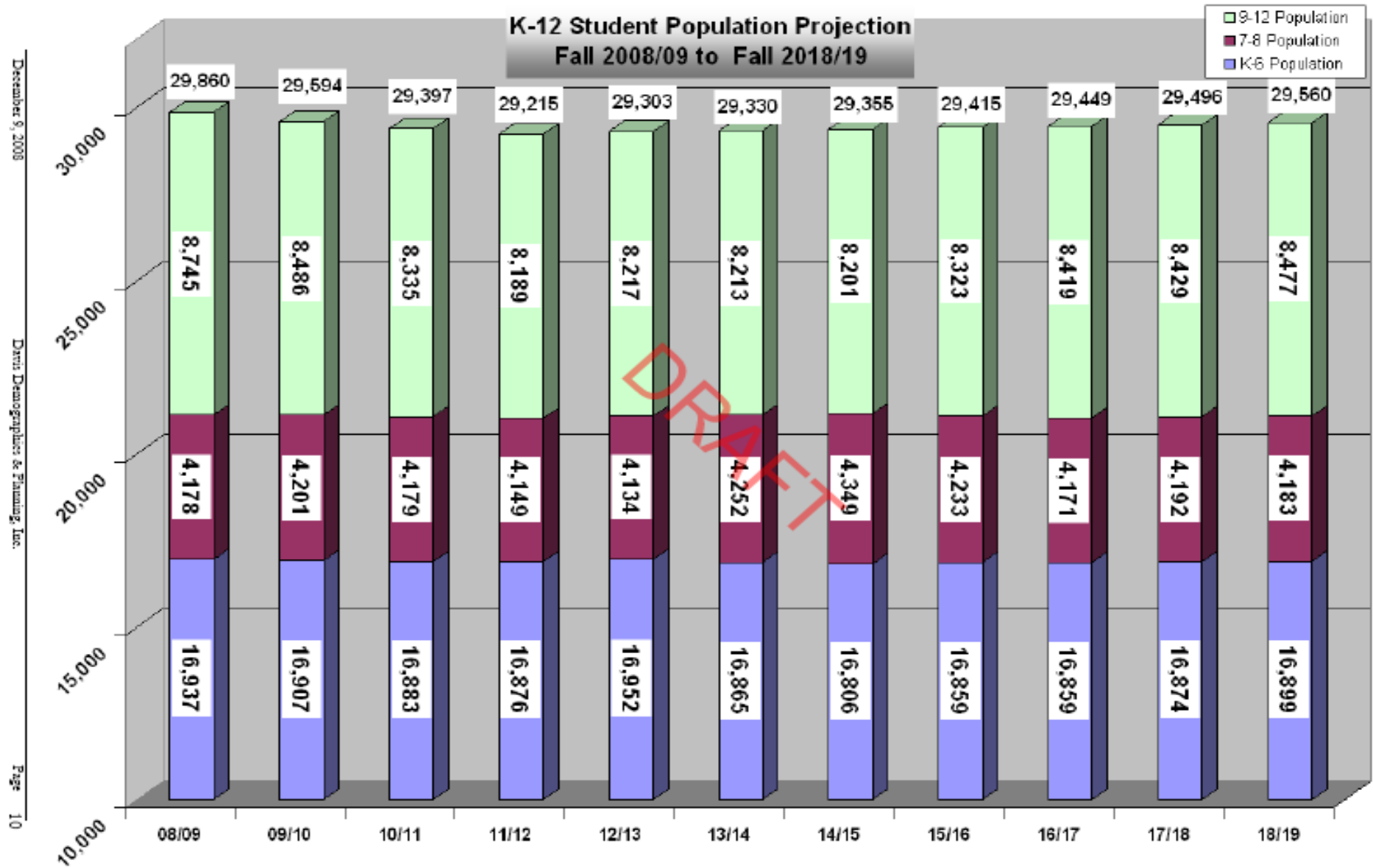
El Portal

Harry Ells High

WCCUSD Enrollment 2001-02 to 2008-09



Demographic projections show stable enrollment



Average School Size

District	Elem	Middle	High
West Contra	429	686	1298
Long Beach	716	1114	4232
Mt. Diablo	534	812	1737
Fremont	602	932	1944
San Jose	551	1115	1402

24 Elementary Schools < 450 with 8 <350

Number of Regular Elementary, Middle & High Schools and Enrollment

District	Schools	Enrollment	Students Per School
Montebello	29	33,493	1155
Poway	33	33,283	1009
Chino Valley	34	33,047	972
Orange Unified	39	30,123	772
San Jose	40	31,230	781
Fremont	41	31,948	779
Mt. Diablo	46	35,555	773
WCCUSD	52	30,830	593
Average	39	32,439	826

Essential Assumptions about School Consolidation

- 1. Student redistricting will be included in scenarios and if logistically possible will be adopted by the Board at the time of approving the closure plan.**
- 2. The timeline for decision-making cannot be extended.**
- 3. Closed facilities will be placed on the market for sale to pay off the District's debts— state loan, COPS loan, voluntary integration, IBM.**
- 4. State Budget crisis will push closures toward maximum number.**
- 5. School closure is Categorically Exempt from CEQA. But CEQA studies must be completed when, as a result of enrollment shifts, a school needs to add 10 classrooms or increases capacity by 25% - whichever is less.**
- 6. The District must add student enrollment capacity in order to close other schools – i.e. district must increase school size averages.**

Adopted Budget, June 2008

“The multi year assumptions include **\$1.5 million** savings in **2009-10** and an additional **\$1.5 million** in savings in **2010-11** based upon **school closure**.

The exact number of schools to close would be determined based upon a combination of the demographer’s report and the criteria set for school closure. A minimum lead time of nine months is recommended for the planning of school closure.”

County Budget Approval – August 2008

In accordance with AB1200 legislation and the provisions of Education Code 42127, we have examined the West Contra Costa Unified School District's 2008-2009 budget to determine whether it complies with the Criteria and Standards adopted by the State Board of Education. The following areas of concern need to be resolved and implemented by second interim reporting as of January 31, 2009:

- Approval of a list of permanent reductions to correct the structural deficit in the current and future years,
- due to declining enrollment – approval of a list of schools to be consolidated beginning in the 2009-10 fiscal year,
- address the rising cost of current and retiree health benefits, and
- approval of the timeline for reduction of services currently paid for by the parcel tax if the parcel tax is not renewed in November, 2008.

Projected Savings from School Consolidation

School Type	Est. Annual Savings
Elementary	\$300,000
Middle / High School	\$800,000

Examples

2 Elementary 1 Secondary	\$1,400,000
5 Elementary	\$1,500,000
2 Secondary	\$1,600,000
3 Elementary 2 Secondary	\$2,300,000
5 Elementary 2 Secondary	\$3,100,000

Approved Closure Criteria

Facility Condition

Enrollment & Enrollment Projections

Utilization

Available capacity w/in family or adjacent family

Grade Configuration

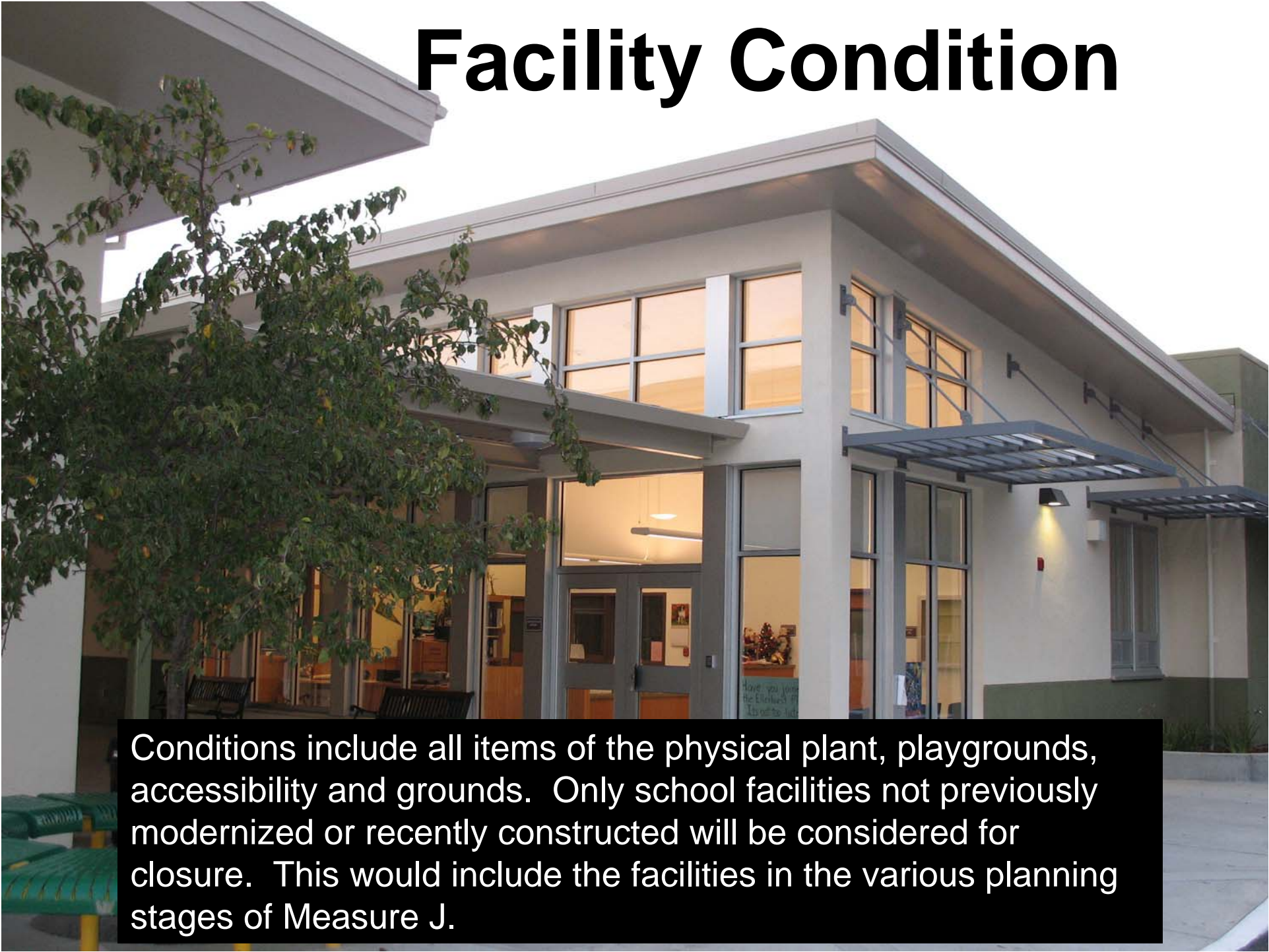
Special programs

Geographic equity

Improved Conditions for Students

Financial Advantage

Facility Condition

A photograph of a modern school building with large windows and a tree in the foreground. The building has a light-colored facade and a flat roof. The windows are illuminated from within, showing a warm interior. A tree with green leaves is in the foreground on the left. A black text box is overlaid at the bottom of the image.

Conditions include all items of the physical plant, playgrounds, accessibility and grounds. Only school facilities not previously modernized or recently constructed will be considered for closure. This would include the facilities in the various planning stages of Measure J.

Summary of Schools Renovated / Under Construction / In Planning / Not in Bond Program

School	HSAA	Grades	Enrllmnt
El Sobrante	DeAnza	K-6	217
Highland	DeAnza	K-6	526
Murphy	DeAnza	K-6	295
Olinda	DeAnza	K-6	361
Sheldon	DeAnza	K-6	356
Valley View	DeAnza	K-6	408
Crespi Middle	DeAnza	7-8	552
De Anza High	DeAnza	9-12	952
Castro	El Cerrito	K-6	234
Fairmont	El Cerrito	K-6	329
Harding	El Cerrito	K-6	328
Kensington	El Cerrito	K-6	554
Madera	El Cerrito	K-5	398
Stege	El Cerrito	K-5	320
Portola Middle	El Cerrito	6-8	553
El Cerrito High	El Cerrito	9-12	1,208
Hanna Ranch	Hercules	K-5	449
Lupine Hills	Hercules	K-5	408
Ohlone	Hercules	K-5	459
Hercules Middle	Hercules	6-8	766
Hercules High	Hercules	9-12	1,107
Vista Hills	None	K-12	219
Coronado	Kennedy	K-5	390
King	Kennedy	K-5	348
Lincoln	Kennedy	K-5	377
Mira Vista	Kennedy	K-6	495
Approved as Project 12/10/08			

School	HSAA	Grades	Enrllmnt
Nystrom	Kennedy	K-5	349
Riverside	Kennedy	K-6	378
Washington	Kennedy	473	472
Wilson	Kennedy	K-5	514
DeJean Middle	Kennedy	6-8	665
Kennedy High	Kennedy	9-12	923
Collins	Pinole Valley	K-6	426
Ellerhorst	Pinole Valley	K-6	441
Montalvin Manor	Pinole Valley	K-6	471
Stewart (K-8)	Pinole Valley	K-8	519
Shannon	Pinole Valley	K-6	317
Tara Hills	Pinole Valley	K-6	500
Pinole Middle	Pinole Valley	7-8	724
Pinole Valley	Pinole Valley	9-12	1,664
Bayview	Richmond	K-6	563
Chavez	Richmond	K-5	591
Dover	Richmond	K-5	567
Downer	Richmond	K-6	678
Ford	Richmond	K-5	421
Grant	Richmond	K-6	612
Lake	Richmond	K-6	468
Peres	Richmond	K-6	525
Adams Middle	Richmond	6-8	817
Helms Middle	Richmond	6-8	759
Richmond High	Richmond	9-12	1,727

District Bond Program

State / District Program

Enrollment & Enrollment Projections

Policy 5116

The following school size guidelines will serve as a goal for optimum programs at the school sites:

1. Elementary: 450 to 800
2. Middle: 900 to 1200
3. High: 1200 to 1800

24 of 38 Elem. Schools Below 450 students

All Middle Schools Below 900

3 of 6 High Schools Below 1200

District Operates 2 Continuation Schools

Utilization Examples

Enrollment / Maximum Capacity = % Utilization

Enrollment	Capacity	Utilization
212	323	66%
336	422	80%
299	510	59%
594	1118	53%
582	1053	55%
989	1551	64%

Available capacity High School Attendance Area

	Enrollment	Capacity	Available Seats
DeAnza	4319	6596	1947
El Cerrito	4813	6821	1667
Hercules	3180	3671	307
Kennedy	4071	5764	1405
Pinole Valley	5043	5630	306
Richmond	7460	9664	1721

Special Programs

**Consolidate Special Programs into
Regular Schools / Classes?**

**Special Education: More Inclusive
Practices**

Continuation High Schools

Necessary Small Schools

Adult Education

Pre-School

Grade Configurations

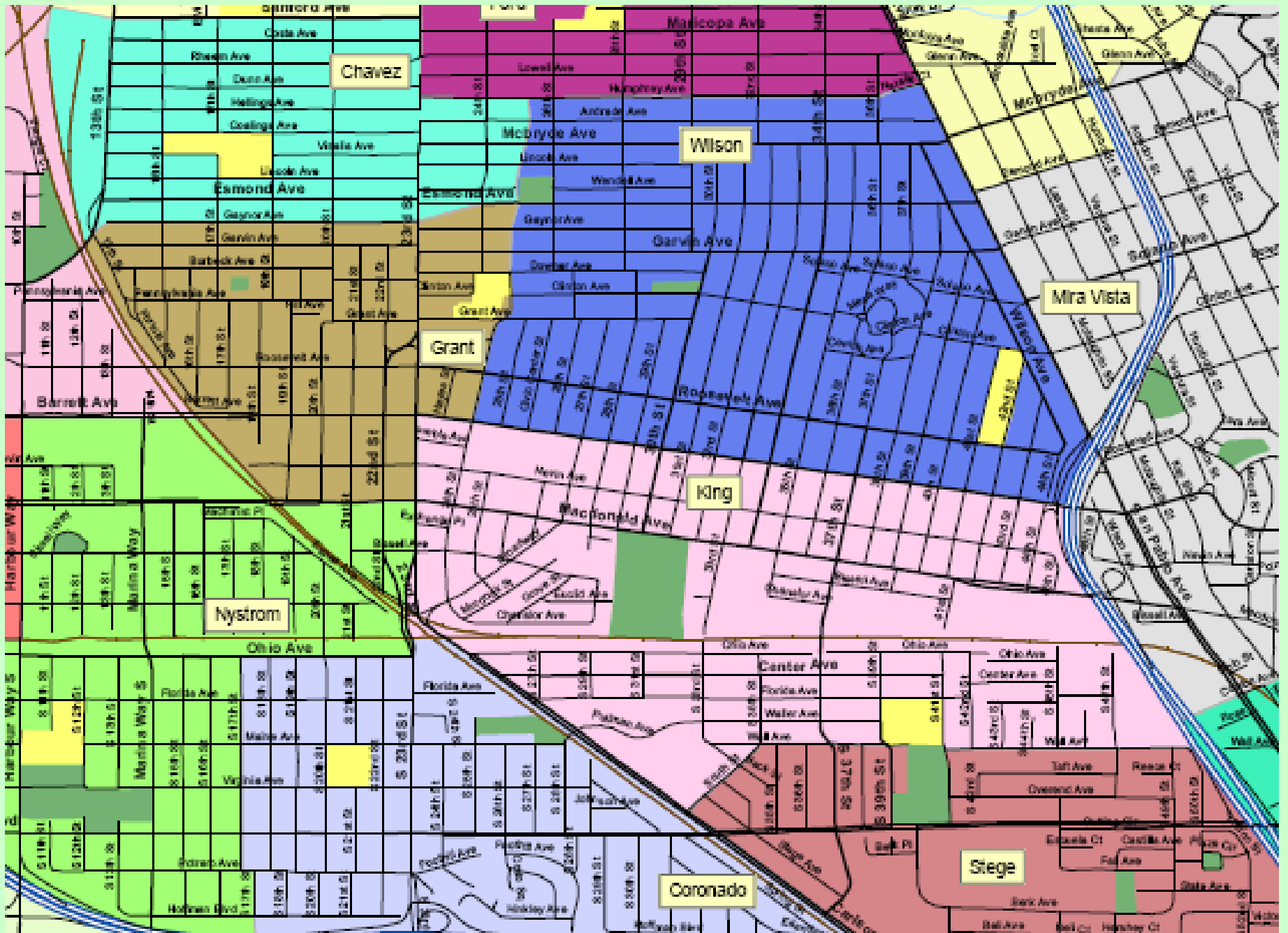
In order to maximize the number of consolidations / closures, alternate grade configurations in addition to current grade configurations will be considered including **K-8 and **6-12**.**

Configuration changes must be **cost neutral to the operating budget.**

Geographic Equity

To the degree possible, consolidation / closure proposals will allow the district to operate schools / programs to serve the geographic areas of the district.

Equity considerations include the distance from school, geographical limitations and safe paths to schools.



Chavez

Wilson

Mira Vista

Grant

King

Nystrom

Coronado

Stege

Enrollment and School of Residence

School	Enrollment 08-09	Total in Residence	Residents attending	Where else?	Largest Number
Chavez	591	608	375	Grant	109
King	348	543	241	Stege	63
Grant	612	601	317	King, Nystrom, Wilson	50 27 25

Academic Performance

**Academic Performance Index (API)–
state scale from 200 to 1000**

Improvement from 2002 to 2008 on API

The faculty / staff of a high performing school that was closed could replace or augment the staff at a low performing school that remained open (subject to statute and collective bargaining agreement limitations).

Improving Conditions for Students / Student Mobility

To the degree possible, school closure plans will include moving students from non-renovated to new or recently renovated facilities.

Plans will be evaluated for the number of students moved.

Financial Advantage



Schools & Other Facilities Appraised for Possible Sale

School Consolidation Process Timeline

December 10: Board adopts closure criteria, approves process

December 11: Public presentation of school capacity, demographic projections, budget implications with public input and questions

December 18: Presentation of 2 scenarios for closures for 2009-10 & 2010-11 including public input and questions

January 8 - 22: Consolidation Committees Meet

January 27: Presentation of public data collected and expert review & recommendations.

January 29: Presentation of Recommended Scenario

February 4: Board Public Hearing on Recommended School Closures

February 11: Special Board Meeting to Approve School Closures for 2009-10 and 2010-11

Committee Membership

Members	DeAnza	El Cerrito	Hercules	Kennedy	Pinole	Richmond	Total
Students	5	5	5	5	5	5	30
Parents	8	8	5	10	8	12	51
Teachers	8	8	5	10	8	12	51
Classified	3	3	3	3	3	3	18
Community Reps (includes representatives from Mayors and Supervisor)	4	5	3	4	5	6	27
CAC	1	1	1	1	1	1	6
MDAC	1	1	1	1	1	1	6
GATE	1	1	1	1	1	1	6
SSA	1	1	1	1	1	1	6
WCCAA	1	1	1	1	1	1	6
Principals	8	8	4	10	8	12	50
RNCC	1	1	1	1	1	1	6
Taxpayers	1	1	1	1	1	1	6
Realtors	1	1	1	1	1	1	6
Alternative Schools	1	1	0	1	1	0	4
Total	45	46	33	51	46	58	279

Consolidation / Closure Committee Meetings

All meetings 6:30 to 9:00 PM

- January 8 – Hercules High School Cafeteria
- January 12 – Pinole Valley High Cafeteria
- January 13 – Crespi Middle School Multipurpose
- January 14 – Helms Middle School Multipurpose
- January 15 – Kennedy High School Cafeteria
- January 20 – Portola Middle School Gymnasium