Richmond, California

## FINANCIAL STATEMENTS

June 30, 2014

## FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

## For the Year Ended June 30, 2014

## **TABLE OF CONTENTS**

	<u>Page</u>
Independent Auditor's Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet - Governmental Funds	16
Reconciliation of the Governmental Funds Balance Sheet - to the Statement of Net Position	17
Statement of Revenues, Expenditures and Change in Fund Balances - Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures and Change in Fund Balances - Governmental Funds - to the Statement of Activities	19
Statement of Net Position - Proprietary Fund - Self-Insurance Fund	21
Statement of Change in Net Position - Proprietary Fund - Self-Insurance Fund	22
Statement of Cash Flows - Proprietary Fund - Self-Insurance Fund	23
Statement of Fiduciary Net Position - Trust and Agency Funds	24
Statement of Change in Fiduciary Net Position - Retiree Benefits Trust Fund	25
Notes to Financial Statements	26
Required Supplementary Information:	
General Fund Budgetary Comparison Schedule	54
Schedule of Other Postemployment Benefits (OPEB) Funding Progress	55
Notes to Required Supplementary Information	56

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

## For the Year Ended June 30, 2014

## **TABLE OF CONTENTS**

(Continued)

	Page
Supplementary Information:	
Combining Balance Sheet - All Non-Major Funds	57
Combining Statement of Revenues, Expenditures and Change in Fund Balances - All Non-Major Funds	58
Organization	59
Schedule of Average Daily Attendance	60
Schedule of Instructional Time	61
Schedule of Expenditure of Federal Awards	62
Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements	64
Schedule of Financial Trends and Analysis - Unaudited	65
Schedule of Charter Schools	66
Notes to Supplementary Information	67
Independent Auditor's Report on Compliance with State Laws and Regulations	69
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	72
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance	74
Findings and Recommendations:	
Schedule of Audit Findings and Questioned Costs	76
Status of Prior Year Findings and Recommendations	81



#### INDEPENDENT AUDITOR'S REPORT

Honorable Board of Education West Contra Costa Unified School District Richmond, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of West Contra Costa Unified School District, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise West Contra Costa Unified School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of West Contra Costa Unified School District, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* on pages 3 to 13 and the General Fund Budgetary Comparison Schedule and Schedule of Other Postemployment Benefits (OPEB) Funding Progress on pages 54 and 55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise West Contra Costa Unified School District's basic financial statements. The accompanying schedule of expenditure of federal awards as required by *U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations* and the other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditure of federal awards and other supplementary information as listed in the table of contents are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information, except for the Schedule of Financial Trends and Analysis, has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and other supplementary information as listed in the table of contents, except for the Schedule of Financial Trends and Analysis, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Schedule of Financial Trends and Analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2014 on our consideration of West Contra Costa Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering West Contra Costa Unified School District's internal control over financial reporting and compliance.

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## MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

## **INTRODUCTION**

Management's discussion and analysis of West Contra Costa Unified School District's (District) financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2014. It should be read in conjunction with the District's financial statements.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, issued June 1999; GASB Statement No. 37, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments: Omnibus, an amendment to GASB Statements No. 21 and No. 34, issued in June 2001; GASB Statement No. 38, Certain Financial Statement Note Disclosures issued in 2001 and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, issued in 2004. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

#### FINANCIAL AND EDUCATIONAL HIGHLIGHTS

The District's financial position has improved over the past year. The net position of the District as of June 2014 is \$227,175,573 as compared to the June 2013 net position, \$202,490,983 – a net increase of \$24,684,590.

The 2013-14 financial statements cap off a year of major change. The Local Control Funding Formula (LCFF), which is scheduled to be fully implemented by the 2020-21 school year, will bring the District increased revenues, and an ability to better serve our neediest students. The landmark legislation was shepherded in over the course of 2013-14 with new budget, community engagement and activity accountability provisions. The District has tackled the difficult task of managing a budget in order to remain solvent during tough times, now it will tackle the new LCFF with equal resolve for success.

#### REPORTING THE DISTRICT AS A WHOLE

The complete annual financial report is a product of three separate parts: the basic financial statements, supplementary information, and this section, Management's Discussion and Analysis. The three sections together provide a comprehensive overview of the District. The basic financials are comprised of two kinds of statements that present financial information from different perspectives, District-wide and funds.

- District-wide financial statements, which comprise the first two statements, provide both short-term and long-term information about the District's overall financial position.
- Individual parts of the District, which are reported as fund financial statements, focus on reporting the District's operations in more detail. These fund financial statements comprise the remaining statements.
  - ❖ Basic services funding (i.e., regular and special education) is described in the governmental funds statements.
  - ❖ Short and long-term financial information about the activities of the District that operate like businesses (self-insurance funds) are provided in the proprietary funds statements.
  - ❖ Financial relationships, for which the District acts solely as an agent or trustee, for the benefit of others to whom the resources belong, are presented in the fiduciary fund statements.

Notes to the financials, which are included in the financial statements, provide more detailed data and explain some of the information in the statements. A comparison of the District's budget for the year is included as required supplementary information.

The following matrix summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of the overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

	Major Features of the District-Wide and Fund Financial Statements				
	,		Fund Statements		
Type of Statement	District-wide	Governmental Funds	Proprietary Funds	Fiduciary Funds	
Scope	Entire district, except fiduciary activities	The activities of the district that are not proprietary or fiduciary, such as special revenue and debt service funds	Activities the district operates similar to private businesses: such as the self- insurance fund	Instances in which the district administers resources on behalf of someone else, such as student activities and retiree benefits funds	
Required financial statements	Statement of net position Statement of activities	Statement of revenues, expenditures & changes in fund balances	Statement of net position Statement of revenues, expenses & changes in fund net position Statement of cash flows	Statement of fiduciary net position  Statement of changes in fiduciary net position	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus	
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long- term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; Standard funds do not currently contain non-financial assets, though they can	
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid	

## OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements are comprised of three components: 1) District-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

## **Government-Wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances in a manner similar to a private sector's business.

#### The Statement of Net Position and the Statement of Activities

The District as a whole is reported in the District-wide statements and uses accounting methods similar to those used by companies in the private sector. All of the District's assets and liabilities are included in the statement of net position. The statement of activities reports all of the current year's revenues and expenses regardless of when cash is received or paid.

The District's financial health or position (net position) can be measured by the difference between the District's assets and liabilities.

- Increase or decrease in the net position of the District over time are indicators of whether its financial position is improving or deteriorating, respectively.
- Additional non-financial factors such as condition of school buildings and other facilities and changes in the property tax base of the District need to be considered in assessing the overall health of the district.

The Statement of Net Position and the Statement of Activities show all District operations as governmental activities, the basic services provided by the District, such as regular and special education, administration and transportation. Property taxes and state formula aid finance most of these activities.

The District-wide financial statements can be found on pages 14 through 15 of this report.

## REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure compliance with finance-related legal requirements. Fund financial statements report essentially the same functions as those reported in the District-wide financial statements. However, unlike the District-wide financial statements, fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

The District has three kinds of funds:

#### **Governmental Funds**

Most of the District's basic services are included in governmental funds, which generally focus on:

- 1. How cash and other financial assets can be readily converted to cash flow (in and out).
- 2. The balances left at year-end that are available for spending.

The governmental fund statements provide a detailed short-term view. These help determine whether there are more or fewer financial resources that can be spent in the near future for financing the District's programs. Because this kind of information does not encompass the additional long-term focus of the District-wide statements, additional information is provided on page 18 that explains the differences (or relationships) between them.

## **Proprietary Funds**

The proprietary fund category includes Internal Service Funds.

Internal Service funds report activities that provide supplies and services for the other programs and activities of the District.

> The District has two internal service funds: the self-insurance fund and the retiree benefits fund.

## **Fiduciary Funds**

For assets that belong to others, such as the scholarship fund and/or student activities fund, the District acts as the trustee, or fiduciary. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes. A separate statement of fiduciary net position and a statement of change in fiduciary net position report the District's fiduciary activities. These activities are excluded from the District-wide financial statements, as the District cannot use the assets to finance the operations.

#### THE DISTRICT AS A WHOLE

**Net Position** – The District's combined net position was higher on June 30, 2014 than it was the year before—increasing by \$24.7 million to \$227.2 million as reflected on the next page.

## **Net Position**

# GOVERNMENTAL ACTIVITIES

	2014	2013
Current Assets	\$ 281,701,150	\$ 230,638,020
Capital Assets	1,127,372,604	1,029,566,611
Total Assets	 1,409,073,754	1,260,204,631
Deferred Outflows		
Deferred loss on refunding	 2,855,004	3,005,267
Current Liabilities	48,057,256	34,337,656
Long-term Liabilities	 1,136,695,929	1,012,506,970
Total Liabilities	 1,184,753,185	1,046,844,626
Net Position:		
Net Investment in Capital Assets, net of related debt	160,098,527	174,254,001
Restricted For:	100,000,027	17 1,20 1,001
Capital Projects	52,886,143	17,899,950
Debt Service	60,292,313	48,126,375
Educational Programs	23,546,522	21,983,898
Other Purposes	9,796,771	22,8110,279
Unrestricted	(79,444,703)	(68,709,937)
Total Net Position	\$ 227,175,573	\$ 216,364,566

The District's financial position is the product of many factors. However, two events of the last year stand out:

- Through the bond program, together with State apportionments for school facilities, the District has continued construction of new schools and has continued the process of renovating its existing schools. These activities have increased the capital assets of the District.
- The Board was able to maintain District reserves and continues to maintain \$11.7 million in the Districts Special Reserve Fund, these dollars were set aside as insurance toward potential cuts during the economic downturn.

**Changes in Net Position** – The District's total revenue exceeded its expenditures by \$24.7 million. Property taxes, State Aid and other general sources accounted for most of the District's revenues contributing approximately 66 cents per every dollar of revenue received while Federal, State and local grants and contributions for specific purposes provided approximately 34 cents of every dollar of revenue.

	GOVERNMENTAL			
	ACTIVITIES			
	2014	2013		
Revenues:				
Program revenues:				
Charges for Services	\$ 1,012,052	\$ 961,324		
Operating Grants and Contributions	77,761,557	81,148,964		
Capital Grants and Contributions	34,401,992	19,021,544		
Total Program Revenues	113,175,601	101,131,832		
General Revenues:				
Property Taxes	146,355,629	130,734,829		
Federal and State Aid	136,714,604	118,672,377		
Interest and Investment Earnings	575,762	512,567		
Interagency revenues:				
Miscellaneous	5,898,998	5,024,888		
Total General Revenues	289,544,993	254,944,661		
Total Revenues	402,720,594	356,076,493		
Expenses:				
Instruction	174,019,909	164,357,143		
Support Services:				
Administrative	45,344,710	43,109,309		
Student Support	47,193,531	43,410,992		
Non-Student Support	21,762,650	19,206,508		
Plant Services	33,729,587	32,965,110		
Ancillary Services	6,557,858	7,167,818		
Transfers between agencies	1,175,704	1,124,895		
Community Services	211,139	166,195		
Interest on long-term debt	48,040,916	45,127,115		
Total Expenses	374,987,508	356,635,085		
Change in Net Position	\$ 24,684,590	\$ (558,592)		

## **Governmental Activities**

The following table presents the costs of five major activities: Instruction, Support Services, Facility and Plant Services, Ancillary Services and Other. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost of services shows the financial burden that was placed on the District for each of these functions.

The cost of all programs was \$378.0 million for this fiscal year. The users of District programs as well as Federal, State and local governments who provided funds for specific programs provided \$113.2 million. The balance of the District's expenditures was paid for by State apportionments for ADA and by local property taxes. Property taxes comprised of \$146,355,629 of this amount while Federal and State education aid formulas contributed the remaining \$136,714,604.

	Total Cost	Net (Expense) Revenue	Total Cost	Net (Expense) Revenue
	2014	2014	2013	2013
Instruction	\$174,019,909	\$ (105,203,714)	\$ 164,357,143	\$ (108,912,961)
Support Services	114,300,891	(74,564,664)	105,726,809	(66,633,643)
Facilities and Plant	33,729,587	(33,192,565)	32,965,110	(31,635,568)
Ancillary Services	6,557,858	(2,474,335)	7,167,818	(1,904,475)
Other	49,427,759	(49,425,665)	46,418,205	(46,416,606)
Total	\$378,036,004	\$ (264,860,403)	\$ 356,635,085	\$ (255,503,253)

## THE DISTRICT'S FUNDS

The financial position of the District as a whole is reflected in its governmental fund statements. As the District completed the year, its governmental funds reported a combined fund balance of \$239.5 million, 51.5 million above last year's combined ending fund balance of \$188 million. This increase is due to activities in the District's Building Fund.

## General Fund Budgetary Highlights

Over the course of the year, the District revises the annual operating budget several times due to changes in State and federal funding. The District is required to prepare financial reports for the school board twice a year. This is done through the preparation of the First and Second Interim Reports, which are prepared based on information available as of October 31 and January 31 respectively. Budget adjustments and revisions can be classified into the following types:

- Appropriation of prior year ending fund balances and deferred revenues derived primarily from Federal, State and local government sources for specific programs.
- New appropriations or budget augmentations for programs and expenditures that were not known or anticipated at the time of budget development.

The final revised general fund budget of the District reflected anticipated revenues of \$283.8 million against appropriated expenditures of \$302.2 million thus anticipating a decrease of \$18.4 million in overall fund balance. This variance is due to potential expenditure of prior year restricted grant fund balances and spending some of the special reserve fund balance.

Actual revenues were as anticipated and actual expenditures were less than anticipated. The combination of these variances resulted in a higher million than projected ending fund balance, the majority of the variance occurred due to restricted fund (grant related) items.

## Summary of Revenues for Governmental Function

The following schedule represents a summary of the general operating fund, special revenue fund, capital projects fund and debt service fund revenues for the fiscal year ended June 30, 2014, and the increase and decrease (in amount and percentage) in relations to prior year amounts.

		Increase				
			(Decrease)	Percent Increase		
	2014	Percent of	From Prior	(Decrease) From		
	Fiscal Year	Total	Fiscal Year	Prior Fiscal Year		
Local Control Funding Formula	\$ 193,824,820	48%	\$ 43,866,949	29.26%		
Federal	41,328,610	10%	(1,458,343)	(3.41)%		
Other State	76,469,785	19%	(8,408,464)	(9.91)%		
Other Local	91,097,376	23%	14,020,154	18.19%		
Total Revenues	\$ 402,720,593	100%	\$ 48,020,296	13.54%		

The following schedule represents a summary of the general operating fund, special revenue fund, capital projects fund, and bond interest & redemption fund expenditures for the fiscal year ended June 30, 2014, and the increase and decrease (in amount and percentage) in relations to prior year amounts.

## Summary of Expenditures by Object Code

		Increase			
			(Decrease)	Percent Increase	
	2014	Percent of	From Prior	(Decrease) From	
	Fiscal Year	Total	Fiscal Year	Prior Fiscal Year	
Certificated salaries	\$ 112,090,805	23.42%	\$ 4,365,469	4.06%	
Classified salaries	51,256,665	10.71%	2,584,562	5.31%	
Employee benefits	67,714,888	14.15%	2,984,189	4.61%	
Books and supplies	25,044,914	5.24%	7,271,628	40.92%	
Services, other operation expenses	60,313,178	12.60%	6,762,778	12.63%	
Capital outlay	104,438,287	21.80%	35,875,006	52.31%	
Debt service:					
Principal	20,807,206	4.35%	239,670	1.17%	
Interest	36,964,397	7.72%	3,119,534	9.22%	
Other outgo	70,704	0.01%	11,411	19.25%	
Total Expenditures	\$ 478,701,044	100%	\$ 63,214,247	15.22%	

#### CAPITAL ASSET AND DEBT ADMINISTRATION

By June 30, 2014, the District had invested \$1.4 billion in a broad range of capital assets including land, school buildings, athletic facilities, computer and audio-visual equipment as well as support facilities as reflected in the following table. Additional information about the capital assets of the District can also be found in footnote 4. Total depreciation expense for the year was \$23.1 million while additions to net capital assets amounted to approximately \$203.1 million.

Construction, planning and design activities continued during the year related to the renovation of the District's elementary and secondary schools.

## **Capital Assets**

	<b>Governmental Activities</b>				
	Balance,			Balance,	
_	July 1, 2013	Additions	Reductions	June 30, 2014	
Governmental activities:					
Land	\$ 52,371,291 \$	- \$	-	\$ 52,371,291	
Site Improvements	66,103,325	812,890	-	66,916,215	
Buildings	890,398,893	103,098,822	(10,208,276)	983,289,439	
Machinery and Equipment	15,392,604	5,210,879	(47,987)	20,555,496	
Construction In Progress	281,870,618	117,159,290	(103,098,822)	295,931,086	
Totals at historical cost	1,306,136,731	226,281,881	(113,355,085)	1,419,063,527	
Less: accumulated depreciation					
Site Improvements	(41,815,160)	(1,748,770)	-	(43,563,930)	
Buildings	(227,115,951)	(19,278,196)	(7,680,588)	(238,713,559)	
Machinery and Equipment	(7,639,009)	(2,109,544)	(335,119)	(9,413,434)	
Total accumulated depreciation	(276,570,120)	(23,136,510)	(8,015,707)	(291,690,923)	
Governmental activities, capital					
Assets, Net	1,029,566,611	203,145,371	(105,339,378)	1,127,372,604	

## **Long-Term Liabilities**

In recent years the District has received approval from the voters to issue \$1.63 billion in bonds. Measure E was approved for \$40 million in November 1998 to fund various capital improvement projects and to construct a new middle school. Measure M in the amount of \$150 million was approved in November 2000 to renovate the elementary schools of the District. Measure D was approved in March 2002 to renovate the secondary schools of the District as well as provide additional funds to supplement Measure M. This measure is in the amount of \$300 million. Measure J was approved for \$400 million in November 2005 to continue repairing all school facilities, improve classroom safety and technology. Measure D was approved for \$380 million in 2010 and Measure E was approved for \$360 million in November 2012 and will be used toward the continued renovation and rebuilding program for elementary and secondary schools. The District will continue to sell and issue bonds authorized by these measures in amounts necessary to meet the cash flow needs of the construction projects as they progress over the next several years.

## Long-Term Liabilities (continued)

At year end the District had \$1,136.7 million in general obligation bonds and other long-term liabilities outstanding, an increase over the prior year of \$124.2 million.

The activities of the District's long-term liabilities are reflected in the table below as well as the footnotes to the financial statements in note number 6.

	Governmental Activities				
					Amounts
	Balance			Balance	Due Within
	July 1, 2013	Additions	Deductions	June 30, 2014	One Year
General Obligation Bonds	\$ 795,430,136	\$ 125,000,000	\$ 20,282,206	\$ 900,147,930	\$ 29,639,543
Accreted Interest	76,031,953	14,552,758	1,427,794	89,156,917	1,815,458
GO Bond Premium	33,586,371	2,545,085	2,126,561	34,004,894	2,126,562
1994 Certificates of Participation	7,915,000	-	525,000	7,390,000	555,000
Compensated absences	3,763,728	321,178	-	4,084,905	-
OPEB Obligation	95,779,782	23,946,463	17,814,962	101,911,283	-
Total Long-term liabilities	\$ 1,012,506,970	\$ 166,365,484	\$ 42,176,523	\$ 1,136,695,929	\$ 34,136,563

The state limits the amount of general obligation debt the District can issue to 2.5 percent of the assessed value of all taxable property within the District's boundaries. The District has applied for and been granted four waivers of this limit by the California State Board of Education, one for Measure D 2002, one for Measure J 2005, one for Measure D 2010 and one for Measure E 2012. These waivers allow the District to issue bonds up to an amount not to exceed 3.5% of assessed value for the 2002 Measure D and 2005 Measure J and 5.0% of assessed value for the Measure D 2010 and Measure E 2012 bond authorizations.

#### Notes to Financial Statements

The Notes to Financial Statements complement the financial statements by describing qualifying factors and changes throughout the fiscal year.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The State of California has made a commitment to fund school districts through the LCFF. The State Budget for 2013-14 includes increased revenue for the District based upon its student population. The District is expecting increased revenue over the implementation period of the LCFF. The State's economy must continue to grow in order to achieve the funding levels anticipated in the program.



## STATEMENT OF NET POSITION

## June 30, 2014

•	Governmental <u>Activities</u>
ASSETS	
Cash and investments (Note 2) Receivables Stores inventory Non-depreciable capital assets (Note 4) Depreciable capital assets, net of accumulated depreciation (Note 4)	\$ 240,705,700 40,191,117 804,333 348,302,377 779,070,227
Total assets	1,409,073,754
DEFERRED OUTFLOWS OF RESOURCES	
Loss from refunding of debt	2,855,004
LIABILITIES	
Accounts payable Unpaid claims and claim adjustment expenses (Note 5) Unearned revenue Long-term liabilities (Note 6): Due within one year Due after one year	46,267,195 500,000 1,290,061 34,136,563 1,102,559,366
Total liabilities	1,184,753,185
NET POSITION	
Net investment in capital assets Restricted (Note 7) Unrestricted	160,098,527 146,521,749 (79,444,703)
Total net position	<u>\$ 227,175,573</u>

## **STATEMENT OF ACTIVITIES**

## For the Year Ended June 30, 2014

	<u>Expenses</u>	Charges for Services	Program Revenue Operating Grants and Contributions	es Capital Grants and Contributions	Net (Expense) Revenues and Changes in Net Position  Governmental Activities
Governmental activities:					
Instruction	\$ 174,019,909	\$ 34,834	\$ 34,379,369	\$ 34,401,992	\$ (105,203,714)
Instruction-related services: Supervision of instruction	23,763,274	922	15,360,192	_	(8,402,160)
Instructional library, media and	20,100,214	322	13,300,132		(0,402,100)
technology	3,171,561	627	133,783	-	(3,037,151)
School site administration Pupil services:	18,409,875	15	1,546	-	(18,408,314)
Home-to-school transportation	9,134,374	_	_	_	(9,134,374)
Food services	15,549,512	912,612	13,022,917	-	(1,613,983)
All other pupil services	22,509,645	1,049	8,008,465	-	(14,500,131)
General administration:					
Data processing	5,272,298	241	24,998	-	(5,247,059)
All other general administration	16,490,352	48,639	2,220,761	-	(14,220,952)
Plant services	33,729,587	12,657	524,365	-	(33,192,565)
Ancillary services	6,557,858	436	4,083,087	-	(2,474,335)
Community services	211,139	17	1,739	-	(209,383)
Other outgo	1,175,704	3	335	-	(1,175,366)
Interest on long-term liabilities	48,040,916				(48,040,916)
Total governmental activities	\$ 378,036,004	\$ 1,012,052	<u>\$ 77,761,557</u>	\$ 34,401,992	<u>\$ (264,860,403)</u>
	General revenues: Taxes and subventions: Taxes levied for general purposes Taxes levied for debt service Taxes levied for other specific purposes Federal and state aid not restricted to specific purposes Interest and investment earnings Miscellaneous				
		Total general re	evenues		289,544,993
		Change in net p	osition		24,684,590
		Net position, Ju	ly 1, 2013		202,490,983
		Net position, Ju	ne 30, 2014		\$ 227,175,573

## **BALANCE SHEET**

## **GOVERNMENTAL FUNDS**

June 30, 2014

	General <u>Fund</u>	Building <u>Fund</u>	County School Facilities <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS						
Cash and investments: Cash in County Treasury Cash awaiting deposit Cash on hand and in banks Cash in revolving fund Cash with Fiscal Agent Local Agency Investment Fund Receivables Stores inventory Due from other funds	\$ 31,101,673 - 25,270 70,000 - 9,005 36,290,697 256,052 300,000	\$ 75,083,676 - - - 9,497,507 1,511,016 5,467 -	\$ 14,346,482 - - - - 30,006,822 14,913 -	\$ 60,291,232 - - - - - - - - -	\$ 12,781,079 1,700 158,516 - 1,042,373 1,172,301 3,879,916 548,281	\$ 193,604,142 1,700 183,786 70,000 10,539,880 32,699,144 40,190,993 804,333 300,000
Total assets	\$ 68,052,697	\$ 86,097,666	\$ 44,368,217	\$ 60,291,232	\$ 19,584,166	\$ 278,393,978
LIABILITIES AND FUND BALANCES						
Liabilities: Accounts payable Unearned revenue Due to other funds	\$ 9,545,873 1,262,908 	\$ 26,569,379 - -	\$ 56 - -	\$ 2 	\$ 1,178,459 27,153 300,000	\$ 37,293,769 1,290,061 300,000
Total liabilities	10,808,781	26,569,379	56	2	1,505,612	38,883,830
Fund balances: Nonspendable Restricted Assigned Unassigned	326,052 23,546,522 11,705,168 21,666,174	59,528,287 - - -	44,368,161 - -	60,291,230 - -	548,281 17,530,273 - -	874,333 205,264,473 11,705,168 21,666,174
Total fund balances	57,243,916	59,528,287	44,368,161	60,291,230	18,078,554	239,510,148
Total liabilities and fund balances	\$ 68,052,697	\$ 86,097,666	<u>\$ 44,368,217</u>	\$ 60,291,232	<u>\$ 19,584,166</u>	\$ 278,393,978

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET - TO THE STATEMENT OF NET POSITION

June 30, 2014

Total fund balances - Governmental Funds		\$ 239,510,148
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$1,419,063,527 and the accumulated depreciation is \$291,690,923 (Note 4).		1,127,372,604
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at June 30, 2014 consisted of (Note 6):  General Obligation Bonds Premium on General Obligation Bonds Accreted interest Certificates of Participation Other Postemployment Benefits (OPEB) (Note 9) Compensated absences	\$ (900,147,930) (34,004,894) (89,156,917) (7,390,000) (101,911,283) (4,084,905)	
		(1,136,695,929)
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Net position of the Self-Insurance Fund is:		1,279,653
In the governmental funds, interest on long-term liabilities is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred.		(7,145,907)
Losses on refundings of debt are categorized as deferred outflows and are amortized over the life of the related debt (Note 6).		2,855,004
Total net position - governmental activities		<u>\$ 227,175,573</u>

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## **GOVERNMENTAL FUNDS**

## For the Year Ended June 30, 2014

	General <u>Fund</u>	Building <u>Fund</u>	County School Facilities <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	Total Governmental <u>Funds</u>
Revenues: Local Control Funding Formula (LCFF):						
State apportionment Local sources	\$ 131,128,080 62,696,740	\$ - -	\$ - -	\$ - -	\$ - -	\$ 131,128,080 62,696,740
Total LCFF	193,824,820					193,824,820
Federal sources Other state sources Other local sources Total revenues	24,016,066 38,442,667 22,669,868 278,953,421	- - 536,201 536,201	34,322,566 99,629 34,422,195	3,635,793 767,542 62,795,702 67,199,037	13,676,751 2,937,010 4,995,978 21,609,739	41,328,610 76,469,785 91,097,378 402,720,593
Expenditures: Certificated salaries Classified salaries Employee benefits	109,664,356 43,284,383 64,044,815	- 1,420,821 582,237			2,426,449 6,551,461 3,087,836	112,090,805 51,256,665 67,714,888
Books and supplies Contract services and operating expenditures Capital outlay Other outgo Debt service:	10,880,640 48,214,398 421,053 70,704	7,033,110 9,480,220 103,559,894 -	- 79 - -	- - -	7,131,164 2,618,481 457,340	25,044,914 60,313,178 104,438,287 70,704
Principal retirement Interest	525,000 292,336			20,282,206 36,672,061		20,807,206 36,964,397
Total expenditures	277,397,685	122,076,282	79	56,954,267	22,272,731	478,701,044
Excess (deficiency) of revenues over (under) expenditures	1,555,736	(121,540,081)	34,422,116	10,244,770	(662,992)	(75,980,451)
Other financing sources (uses): Proceeds from issuance of general obligation bonds Premium from issuance of	-	125,000,000	-	-	-	125,000,000
general obligation bonds Transfers in Transfers out	- 882,035 (2,223,553)	625,000	- - -	1,920,085 - -	4,223,553 (2,882,035)	2,545,085 5,105,588 (5,105,588)
Total other financing sources (uses)	(1,341,518)	125,625,000		1,920,085	1,341,518	127,545,085
Net changes in fund balances	214,218	4,084,919	34,422,116	12,164,855	678,526	51,564,634
Fund balances, July 1, 2013	57,029,698	55,443,368	9,946,045	48,126,375	17,400,028	187,945,514
Fund balances, June 30, 2014	\$ 57,243,916	\$ 59,528,287	<u>\$ 44,368,161</u>	\$ 60,291,230	\$ 18,078,554	\$ 239,510,148

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

## For the Year Ended June 30, 2014

Net changes in fund balances - Total Governmental Funds	\$ 51,564,634
Amounts reported for governmental activities in the statement of activities are different because:	
Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net position (Note 4).	123,183,059
Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).	(23,136,510)
Gain or loss from disposal of capital assets are reported as revenue for entire proceeds in the governmental funds, but in the statement of activities, only the resulting gain or loss is reported (Note 4).	(2,240,556)
In governmental funds, proceeds from debt are recognized as Other Financing Sources, but in the statement of net position as an increases to liabilities. Amounts recognized in governmental funds as proceeds from debt, net of issue premium, were (Note 6).	(125,000,000)
Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net position (Note 6).	20,807,206
In governmental funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as revenue in the period it is incurred. In government-wide statements, the premium or discount is amortized as interest over the life of the debt. Current year premium was \$2,545,085 and current year amortization was \$2,126,561 (Note 6).	(418,524)
Accreted interest on capital appreciation bonds is not recorded in the governmental funds, but increases the long-term liabilities in the statement of net position (Note 6).	(13,124,964)
In government funds, OPEB costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis. This year, the difference between OPEB costs and actual employer contributions was (Notes 6 and 9).	(6,131,501)
In the statement of activities, expenses related to compensated absences are measured by the amounts earned during the year. In the governmental funds, expenditures are measured by the amount of financial resources used (Note 6).	(321,178)

(Continued)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

(Continued)
For the Year Ended June 30, 2014

Losses on refundings of debt are categorized as deferred outflows and are amortized over the shortened life of the refunded or refunding debt.	\$ (150,263)
In governmental funds, interest on long-term liabilities is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred.	72,149
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost recovery basis. Change in net position for the Self-Insurance Fund was.	 (418,962)
Change in net position of governmental activities	\$ 24,684,590

## STATEMENT OF NET POSITION - PROPRIETARY FUND

## **SELF-INSURANCE FUND**

June 30, 2014

## **ASSETS**

Cash and investments: Cash in County Treasury Cash with Fiscal Agent Receivables	\$ 3,605,090 1,958 124
Total assets	3,607,172
LIABILITIES	
Accounts payable Unpaid claims and claim adjustment expenses	1,827,519 500,000
Total liabilities	2,327,519
NET POSITION	
Restricted	<u>\$ 1,279,653</u>

## STATEMENT OF CHANGE IN NET POSITION - PROPRIETARY FUND

## **SELF-INSURANCE FUND**

## For the Year Ended June 30, 2014

Operating revenues: Self-insurance premiums	<u>\$ 1,804,609</u>
Operating expenses: Classified Salaries Employee Benefits Books and supplies Contract services	85,187 39,381 774 <u>2,104,548</u>
Total operating expenses	2,229,890
Operating loss	(425,281)
Non-operating revenue: Interest income	6,319
Change in net position	(418,962)
Total net position, July 1, 2013	<u> 1,698,615</u>
Total net position, June 30, 2014	<u>\$ 1,279,653</u>

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

## **SELF-INSURANCE FUND**

## For the Year Ended June 30, 2014

Cash flows from operating activities: Cash received from self-insurance premiums Cash paid for salaries and benefits Cash paid for books and supplies Cash paid for contract services Cash paid for claims	\$	1,804,609 (124,568) (774) (655,671) (1,423,708)
Net cash used in operating activities		(400,112)
Cash flows provided by investing activities: Interest income received		<u>8,425</u>
Decrease in cash and investments		(391,687)
Cash and investments, July 1, 2013	_	3,998,735
Cash and investments, June 30, 2014	\$	3,607,048
Reconciliation of operating loss to net cash used in operating activities:  Operating loss  Adjustments to reconcile operating loss to net cash used in operating activities:	\$	(425,281)
Increase in accounts payable		25,169
Net cash used in operating activities	\$	(400,112)

## STATEMENT OF FIDUCIARY NET POSITION

## TRUST AND AGENCY FUNDS

June 30, 2014

	Trust Fund	Agenc	y Funds
	Retiree Benefits <u>Trust</u>	Payroll Clearing <u>Fund</u>	Student Body <u>Funds</u>
ASSETS			
Cash in County Treasury (Note 2) Cash on hand and in banks (Note 2) Investments (Note 2) Receivables	\$ 9,702,683 - 7,214,749 4,647	\$ 1,320,606 - - 25,474	\$ - 1,227,672 - -
Total assets	16,922,079	1,346,080	1,227,672
LIABILITIES			
Accounts payable Due to student groups	<u>-</u>	1,346,080	- 1,227,672
Total liabilities	<del></del>	1,346,080	1,227,672
NET POSITION			
Held in trust for retiree benefits (Note 7)	\$ 16,922,079	<u>\$ - </u>	<u>\$ -</u>

## STATEMENT OF CHANGE IN FIDUCIARY NET POSITION

## **RETIREE BENEFITS TRUST FUND**

## For the Year Ended June 30, 2014

Additions:	
In-District premiums / contributions	\$ 19,284,487
Interest	37,651
Other local sources	970,893
Total additions	20,293,031
Deductions:	
Benefit payments for retirees	<u>17,244,535</u>
Change in net position	3,048,496
Net position, July 1, 2013	13,873,583
Net position, June 30, 2014	\$ 16,922,079

#### **NOTES TO FINANCIAL STATEMENTS**

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

West Contra Costa Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's California School Accounting Manual. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The following is a summary of the more significant policies:

#### Reporting Entity

The Board of Education is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

On January 13, 1994, certain members of the District's Board of Education and District employees formed a nonprofit benefit corporation, known as the West Contra Costa Unified School District Financing Corporation (the "Corporation"), which is organized under the Nonprofit Benefit Corporation Law of the State of California, to provide financial assistance to the District by financing, constructing and leasing various public facilities, land, and equipment for the use, benefit, and enjoyment of the public served by the District. The Corporation issued Certificates of Participation (COPs), a form of long-term debt, which the District used to finance continuing operations. The COPs are collateralized by an underlying lease-purchase agreement between the Corporation and the District.

The District and the Corporation have a financial and operational relationship that meets the reporting entity definition of Codification of Governmental Accounting and Financial Reporting Standards, Section 2100, for inclusion of the Corporation as a component unit of the District. The basic, but not the only criterion for including a governmental organization in a governmental unit's reporting entity for general purpose financial reports is the ability of the governmental unit's elected officials to exercise oversight responsibility over such organizations. Oversight responsibility implies that the nongovernmental unit is dependent on another and the dependent unit should be reported as part of the other.

Accordingly, for the year ended June 30, 2014, the financial activities of the Corporation have been blended into the financial statements of the District. The Corporation's financial activities are presented in the Corporation Debt Service Fund. COPs issued by the Corporation are included as long-term liabilities in the government-wide financial statements.

## Basis of Presentation - Financial Statements

The basic financial statements include a Management's Discussion and Analysis (MD&A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a focus on the major funds.

#### Basis of Presentation - Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Position and the Statement of Change in Fiduciary Net Position at the fund financial statement level.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Government-Wide Financial Statements (Continued)

The Statement of Net Position and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

## Basis of Presentation - Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### A - Major Funds

#### General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund. For financial reporting purposes, the current year activity and year end balance of the Special Reserve for Other than Capital Outlay Projects Fund is combined with the General Fund.

## 2. Building Fund:

The Building Fund is used to account for resources used for the acquisition of capital facilities by the District.

#### 3. County School Facilities Fund:

The County School Facilities Fund is used to account for resources used for the acquisition of capital facilities by the District.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Fund Accounting (Continued)

#### A - Major Funds (Continued)

#### 4. Bond Interest and Redemption Fund:

The Bond Interest and Redemption Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

#### B - Other Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. This includes the Adult Education, Child Development, Cafeteria and Deferred Maintenance Funds.

Capital Projects Funds are used to account for resources used for the acquisition of capital facilities by the District. This includes the Capital Facilities and Special Reserve for Capital Outlay Projects Funds.

Debt Service Funds are used to account for the accumulation of resources for, and payment of, general long-term liabilities principal, interest, and related costs. This includes Corporation Debt Service and Debt Service Funds.

The Self-Insurance Fund is an Internal Service Fund used to account for services rendered on a cost-reimbursement basis within the District. The Self-Insurance Fund is further used to account for resources committed to pay for costs arising from property losses and liability claims that are covered, or only partially covered, through purchased insurance.

The Retiree Benefits Trust Fund is a trust fund used to account for the accumulation of funds for the District's defined post-employment healthcare plan.

Agency Funds are used to account for various funds where the District acts as an agent. This classification includes the Payroll Clearing Fund and Student Body Funds. In the Payroll Clearing Fund, the "due to regulatory agencies" account is used to hold dedicated funds for payroll and related expenses. The Student Body Funds include all cash activity, assets and liabilities of the various student bodies of the District.

## **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

#### Accrual

Governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Modified Accrual**

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

#### **Budgets and Budgetary Accounting**

By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

#### Receivables

Receivables are made up principally of amounts due from the State of California for Local Control Funding Formula and Categorical programs. The District has determined that no allowance for doubtful accounts was needed as of June 30, 2014.

#### Stores Inventory

Inventories in the General and Cafeteria Funds are valued at average cost. Stores inventory recorded in the General and Cafeteria Funds consists mainly of school supplies and consumable supplies. Inventories are recorded as an expenditure at the time the individual inventory items are transferred from the warehouse to schools and offices.

## Capital Assets

Capital assets purchased or acquired, with an original cost of \$5,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 4 - 30 years depending on asset types.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s), and as such will not be recognized as an outflow of resources (expense/expenditures) until then. The District only has one item that qualifies for reporting in this category, which is the deferred loss on refunding reported in the statement of net position. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shortened life of the refunded or refunding debt. Amortization for the year ended June 30, 2014 totaled \$150,263.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## <u>Deferred Outflows/Inflows of Resources</u> (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and as such, will not be recognized as an inflow of resources (revenue) until that time. The District does not have any item of this type.

## Compensated Absences

Compensated absences totaling \$4,084,905 are recorded as a liability of the District. The liability is for the earned but unused benefits.

#### Accumulated Sick Leave

Sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as a operating expenditure or expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for certain STRS and CalPERS employees, when the employee retires.

#### **Unearned Revenue**

Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as unearned revenue until earned.

#### Net Investment in Capital Assets

Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by outstanding related debt and adjusted for unspent cash resulting from debt issuance and deferred outflows/inflows resulting from refunding debt instruments.

#### Restricted Net Position

Restrictions of the ending net position indicate the portions of net position not appropriable for expenditure or amounts legally segregated for a specific future use. The restriction for unspent categorical program revenues are state programs where the revenue received is restricted for expenditures only in that particular program. The restriction for the future payment of self-insurance claims represents the portion of net position to be used for future payment of self-insured claims. The restriction for special revenues represents the portion of net position restricted for special purposes. The restriction for capital projects represents the portion of net position restricted for capital projects. The restriction for debt service repayments represents the portion of net position which the District plans to expend on debt repayment. The restriction for retiree benefits represents the portion of net position which will be used for payment of health insurance premiums for current and future retirees. It is the District's policy to first use restricted net position when allowable expenditures are incurred.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Fund Balance Classifications**

Governmental Accounting Standards Board Codification Sections 1300 and 1800, Fund Balance Reporting and Governmental Fund Type Definitions (GASB Cod. Sec. 1300 and 1800) implements a five-tier fund balance classification hierarchy that depicts the extent to which a government is bound by spending constraints imposed on the use of its resources. The five classifications, discussed in more detail below, are nonspendable, restricted, committed, assigned and unassigned.

## A - Nonspendable Fund Balance:

The nonspendable fund balance classification reflects amounts that are not in spendable form, such as revolving fund cash and stores inventory.

#### B - Restricted Fund Balance:

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation. These are the same restrictions used to determine restricted net assets as reported in the government-wide and fiduciary trust fund statements.

#### C - Committed Fund Balance:

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Board of Education. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. Formal action by the Board of Education is required to remove any commitment from any fund balance. At June 30, 2014, the District had no committed fund balances.

## D - Assigned Fund Balance:

The assigned fund balance classification reflects amounts that the District's Board of Education has approved to be used for specific purposes, based on the District's intent related to those specific purposes. The Board of Education can designate personnel with the authority to assign fund balances, however, as of June 30, 2014, no such designation has occurred.

#### E - Unassigned Fund Balance:

In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Fund Balance Policy

The District has an expenditure policy relating to fund balances. For purposes of fund balance classifications, expenditures are to be spent from restricted fund balances first, followed in order by committed fund balances (if any), assigned fund balances and lastly unassigned fund balances.

While GASB Cod. Sec. 1300 and 1800 do not require districts to establish a minimum fund balance policy or a stabilization arrangement, GASB Cod. Sec. 1300 and 1800 do require the disclosure of a minimum fund balance policy and stabilization arrangements, if they have been adopted by the Board of Education. At June 30, 2014, the District has not established a minimum fund balance policy nor has it established a stabilization arrangement.

#### **Property Taxes**

Secured property taxes are attached as an enforceable lien on property as of March 1. Taxes are due in two installments on or before December 10 and April 10. Unsecured property taxes are due in one installment on or before August 31. The County of Contra Costa bills and collects taxes for the District.

#### Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

#### Eliminations and Reclassifications

In the process of aggregating data for the Statement of Net Position and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

#### Estimates

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### New Accounting Pronouncements

In March 2012 GASB issued Statement No. 66. Technical Corrections - 2013, an amendment of GASB Statements No. 10 and No. 61. The objective of this Statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 64, Fund Balance Reporting and Governmental Fund Type Definitions, and No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre- November 30, 1989 FASB and AICPA Pronouncements. This Statement amends Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, by removing the provision that limits fund based reporting of an entity's risk financing activities to the general fund and the internal service fund type. As a result, Districts should base their decisions about fund type classification on the nature of the activity to be reported, as required in Statement No. 54 and Statement No. 34. Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments. This Statement also amends Statement No. 62 by modifying the specific guidance on accounting for (1) operating lease payments that vary from a straight line basis, (2) the difference between the initial investment (purchase price) and the principal amount of a purchased loan or group of loans, and (3) servicing fees related to mortgage loans that are sold when the stated service fee rate differs significantly from a current (normal) servicing fee rate. These changes clarify how to apply Statement No. 13, Accounting for Operating Leases with Scheduled Rent Increases, and result in guidance that is consistent with the requirements in Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues, respectively. This statement was adopted for the District's fiscal year ended June 30, 2014, with no material impact on the District.

In June 2012 GASB issued Statement No. 67, Financial Reporting for Pension Plans. This Statement replaces the requirements of Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans and Statement No. 50 as they relate to pension plans that are administered through trusts or similar arrangements meeting certain criteria. The Statement builds upon the existing framework for financial reports of defined benefit pension plans, which includes a statement of fiduciary net position (the amount held in a trust for paying retirement benefits) and a statement of changes in fiduciary net position. Statement 67 enhances note disclosures and RSI for both defined benefit and defined contribution pension plans. Statement No. 67 also requires the presentation of new information about annual money-weighted rates of return in the notes to the financial statements and in 10-year RSI schedules. This statement was adopted for the District's fiscal year ended June 30, 2014, with no material impact on the District.

In June 2012 GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions. This Statement replaces the requirements of Statement No. 27, Accounting for Pensions by State and Local Governmental Employers and Statement No. 50, Pension Disclosures, as they relate to governments that provide pensions through pension plans administered as trusts or similar arrangements that meet certain criteria. Statement No. 68 requires governments providing defined benefit pensions to recognize their long-term obligation for pension benefits as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The Statement also enhances accountability and transparency through revised and new note disclosures and required supplementary information (RSI). This Statement is effective for the District's financial period ending June 30, 2015. Management has not determined what impact this GASB statement will have on its financial statements, however it is expected to be significant.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

New Accounting Pronouncements (Continued)

In November 2013 GASB issued Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. This Statement amends paragraph 137 of Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. Statement No. 68, as amended, continues to require that beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions be reported at transition only if it is practical to determine all such amounts. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement No. 68 and are effective for the District's fiscal year ending June 30, 2015. Management has not determined what impact this GASB statement will have on its financial statements.

#### 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2014 consisted of the following:

	Go			
	Governmental Funds	Proprietary <u>Fund</u>	<u>Total</u>	Fiduciary <u>Activities</u>
Pooled Funds: Cash in County Treasury Cash awaiting deposit	\$193,604,142 1,700	\$ 3,605,090	\$197,209,232 1,700	\$ 11,023,289 -
Deposits: Cash on hand and in banks Cash in revolving fund	183,786 70,000	<u>-</u>	183,786 70,000	1,227,672
Total pooled funds and deposits	193,859,628	3,605,090	197,464,718	12,250,961
Investments: Cash with Fiscal Agent Local Agency Investment	10,539,880	1,958	10,541,838	-
Fund	32,699,144		32,699,144	7,214,749
Total investments	43,239,024	1,958	43,240,982	7,214,749
Total	\$237,098,652	\$ 3,607,048	\$240,705,700	<u>\$ 19,465,710</u>

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 2. CASH AND INVESTMENTS (Continued)

#### Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Contra Costa County Treasury. The County pools these funds with those of school districts in the County and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. Earnings are calculated on an annual basis and funds allocated to participating funds are adjusted to the calculated annual rate at year-end.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pooled investment fund does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the Contra Costa County Treasurer may invest in derivative securities. However, at June 30, 2014, the Contra Costa County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

#### Deposits - Custodial Credit Risk

The District limits custodial credit risk by ensuring uninsured balances are collateralized by the respective financial institution. Cash balances held in banks are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC) and are collateralized by the respective financial institution. At June 30, 2014, the carrying amount of the District's accounts was \$1,481,458, and the bank balances were \$1,464,389. Of the bank balances, \$1,161,670 was uninsured but collateralized.

#### Cash with Fiscal Agent

The Cash with Fiscal Agent in the Building Fund represents contract retentions that are placed with an independent third party. These amounts are carried in the contractor's name and all investment risk resides with the contractor.

The Cash with Fiscal Agent in the Special Reserve for Capital Outlay Projects, Corporation Debt Service and Self-Insurance Funds represents amounts held by third parties in the District's name.

#### Local Agency Investment Fund

West Contra Costa Unified School District places certain funds with the State of California's Local Agency Investment Fund (LAIF). The District is a voluntary participant in LAIF, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California and the Pooled Money Investment Board. The State Treasurer's Office pools these funds with those of other governmental agencies in the state and invests the cash. The fair value of the District's investment in the pool is reported in the accompanying financial statements based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The monies held in the pooled investments funds are not subject to categorization by risk category. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Funds are accessible and transferable to the master account within twenty-four hours notice. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, and floating rate securities issued by federal agencies, government-sponsored enterprises and corporations.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 2. CASH AND INVESTMENTS (Continued)

## Local Agency Investment Fund (Continued)

LAIF is administered by the State Treasurer. LAIF investments are audited annually by the Pooled Money Investment Board and the State Controller's Office. Copies of this audit may be obtained from the State Treasurer's Office: 915 Capitol Mall; Sacramento, California 95814. The Pooled Money Investment Board has established policies, goals, and objectives to make certain that their goal of safety, liquidity and yield are not jeopardized.

#### Interest Rate Risk

The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2014, the District had no significant interest rate risk related to cash and investments held.

#### Credit Risk

The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

#### Concentration of Credit Risk

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2014, the District had no concentration of credit risk.

#### 3. INTERFUND TRANSACTIONS

#### Interfund Activity

Transactions between funds of the District are recorded as interfund transfers, except for the Self-Insurance Fund activity which is recorded as income and expenditures of the Self-Insurance Fund and the funds which incur payroll costs, respectively. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

Individual fund interfund receivable and payable balances at June 30, 2014 were as follows:

Fund		nterfund eceivables	Interfund <u>Payables</u>
Major Fund: General	\$	300,000	\$ -
Non-Major Funds: Cafeteria		<u> </u>	 300,000
Totals	<u>\$</u>	300,000	\$ 300,000

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 3. **INTERFUND TRANSACTIONS** (Continued)

# **Interfund Transfers**

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Interfund transfers for the 2013-2014 fiscal year were as follows:

Transfer from the General Fund to the Adult Education Fund to cover the cost of operations for the Adult Education program.	\$ 2,211,554
Transfer from the General Fund to the Child Development Fund to transfer revenue earmarked for Child Development Dept	11,999
Transfer from the Special Reserve Fund for Capital Outlay to the Deferred Maintenance Fund to cover cost of projects	2,000,000
Transfer from the Child Development Fund to the General Fund for indirect cost support.  Transfer from the Cafeteria Fund to the General Fund for indirect cost	122,070
support.	 759,965
	\$ 5,105,588

#### 4. CAPITAL ASSETS

A schedule of changes in capital assets for the year ended June 30, 2014 is shown below:

	Balance July 1, <u>2013</u>	Transfers and <u>Additions</u>	Transfers and <u>Deductions</u>	Balance June 30, <u>2014</u>
Governmental Activities				
Non-depreciable: Land	\$ 52,371,291	\$ -	\$ -	\$ 52,371,291
Work-in-process Depreciable:	281,870,618	117,159,290	(103,098,822)	295,931,086
Buildings Site improvements	890,398,893 66,103,325	103,098,822 812,890	(10,208,276)	983,289,439 66,916,215
Equipment	15,392,604	5,210,879	(47,987)	20,555,496
Totals, at cost	1,306,136,731	226,281,881	(113,355,085)	1,419,063,527
Less accumulated depreciation:				
Buildings	(227,115,951)		(7,680,588)	(238,713,559)
Site improvements Equipment	(41,815,160) (7,639,009)	(1,748,770) (2,109,544)	- (335,119)	(43,563,930) (9,413,434)
Total accumulated	/ />	(		(
depreciation	(276,570,120)	(23,136,510)	(8,015,707)	(291,690,923)
Capital assets, net	\$1,029,566,611	<u>\$ 203,145,371</u>	<u>\$ (105,339,378</u> )	<u>\$1,127,372,604</u>

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 4. CAPITAL ASSETS (Continued)

Depreciation expense was charged to governmental activities as follows:

Instruction Supervision of instruction Instructional library, media and technology School site administration Home to school transportation Food services All other pupil services Ancillary services Community services All other general administration Centralized data processing Plant services	\$	12,574,872 1,725,576 254,442 1,267,582 631,478 1,073,281 1,429,499 592,155 11,565 948,373 300,704 2,326,983
Total depreciation expense	<u>\$</u>	23,136,510

#### 5. SELF-INSURANCE CLAIMS

The District is self-insured for property and liability claims. For accounting and reporting purposes, the District has established a separate Self-Insurance Fund for the payment of claims. For the year ended June 30, 2014, the District provides coverage up to a maximum of \$100,000 for each property or liability claim. The District participates in a joint powers authority for claims in excess of coverage provided by the Fund (Note 10).

The liability for unpaid claims and claim adjustment expenses represents the ultimate cost of claims that have been reported but not settled and of claims that have been incurred but not reported. These claims will be paid in future years.

District management recomputes the liability annually using available updated claims data. Every three years, the District contracts with an actuary who performs an actuarial study using a variety of statistical techniques to produce current estimates that consider claim frequency and other economic factors.

The liabilities for unpaid claims and claim adjustment expenses are as follows:

		June 30, <u>2014</u>	June 30, <u>2013</u>
Unpaid claim and claim adjustment expenses, beginning of year	\$	500,000	\$ 500,000
Total incurred claims and claim adjustment expenses 1,423,708		1,290,881	
Total payments		(1,423,708)	(1,290,881)
Total unpaid claims and claim adjustment expenses at end of year	<u>\$</u>	500,000	\$ 500,000

# **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 6. LONG-TERM LIABILITIES

# **General Obligation Bonds**

The District's General Obligation Bonds are issued under separate authorizations which were approved by voters of the District over the past several years. As of June 30, 2013, the Measures with outstanding balances and their respective election year include Measure E of 1998, Measure M of 2000, Measure D of 2002, Measure J of 2005, and Measure D of 2010. Proceeds from the Bonds are being used to improve, construct or refurbish the District's schools.

Bond	Interest Rate %	Date of Issuance	Maturity Date <u>August 1,</u>		Amount of Original <u>Issuance</u>		Outstanding July 1, <u>201</u> 3		Issued Current <u>Year</u>	Redeemed Current <u>Year</u>	(	Outstanding June 30, <u>201</u> 4
Measure E, Refunding Series A	4.15% - 5.7%	2001	2025	\$	28,610,000	\$	17,335,000	\$	-	\$ 1,225,000	\$	16,110,000
Measure E, Refunding Series B	4.3% - 6.0%	2001	2024		10,255,000		6,415,000		-	425,000		5,990,000
Measure D, Series C, Current Interest	4.0% - 5.0%	2004	2034		40,000,000		25,545,000		-	905,000		24,640,000
Measure D, Series C, Capital Appreciation	2.4% - 5.8%	2004	2034		29,999,377		27,523,014		-	739,473		26,783,541
Measure D, Series D, Capital Appreciation	3.15% - 5.05%	2006	2034		99,998,106		90,817,414		-	2,527,733		88,289,681
Measure J, Series A	4.0% - 5.0%	2006	2035		70,000,000		61,280,000		-	545,000		60,735,000
Measure J, Series B	5.0% - 6.0%	2009	2035		120,000,000		115,025,000		-	-		115,025,000
Measure J, Series C1	6.24% - 12.0%	2010	2033		52,084,759		52,084,759		-	-		52,084,759
Measure J, Series C2	8.46%	2010	2034		52,825,000		52,825,000		-	-		52,825,000
2009 Refunding	3.0% - 5.38%	2010	2031		57,860,000		46,355,000		-	4,575,000		41,780,000
Measure J, Series D1	6.56%	2010	2024		25,000,000		25,000,000		-	-		25,000,000
Measure J, Series D2	6.80% - 6.81%	2010	2036		2,499,949		2,499,949		-	-		2,499,949
2011 Refunding	3.0% - 5.25%	2011	2024		85,565,000		81,140,000		-	3,800,000		77,340,000
2010 Measure D, Series A	3.0% - 5.0%	2011	2041		79,000,000		72,385,000		-	5,540,000		66,845,000
2010 Measure D, Series A-1	3.0% - 5.0%	2011	2030		21,000,000		21,000,000		-	-		21,000,000
2012 Refunding	3.0% - 5.25%	2012	2032		98,200,000		98,200,000		-	-		98,200,000
2010 Measure D, Series B	4.0% - 5.50%	2014	2045		40,000,000		-		40,000,000	-		40,000,000
2012 Measure E, Series A	2.0% - 5.50%	2014	2045	_	85,000,000	_		_	85,000,000	 	_	85,000,000
				\$	997,897,191	\$	795,430,136	\$	125,000,000	\$ 20,282,206	\$	900,147,930

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# **6. LONG-TERM LIABILITIES** (Continued)

# **General Obligation Bonds** (Continued)

The annual requirements to amortize the 2001 Refunding Measure E, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2015 2016 2017 2018 2019	\$	1,295,000 1,355,000 1,435,000 1,520,000 1,595,000	\$	890,880 823,560 751,653 674,901 592,104	\$	2,185,880 2,178,560 2,186,653 2,194,901 2,187,104
2020-2024 2025-2026	<u> </u>	8,090,000 820,000 16,110,000	<u> </u>	1,501,264 47,150 5,281,512	<u> </u>	9,591,264 867,150 21,391,512

The annual requirements to amortize the 2001 Refunding Measure E, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		Interest		<u>Total</u>
2015	\$	445,000	\$	355,855	\$	800,855
2016		475,000		331,400		806,400
2017		500,000		303,000		803,000
2018		535,000		272,850		807,850
2019		570,000		240,750		810,750
2020-2024		3,415,000		647,100		4,062,100
2025		50,000	_	1,500		51,500
	_		_		_	
	<u>\$</u>	5,990,000	<u>\$</u>	2,152,455	\$	8,142,455

The annual requirements to amortize the 2005 Measure D, Series C, Current Interest General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>	Interest		<u>Total</u>
2015	\$	-	\$ 1,193,835	\$	1,193,835
2016		-	1,193,835		1,193,835
2017		1,035,000	1,172,618		2,207,618
2018		1,085,000	1,172,618		2,257,618
2019		1,135,000	1,081,169		2,216,169
2020-2024		2,440,000	4,847,400		7,287,400
2025-2029		5,360,000	4,343,500		9,703,500
2030-2034		11,015,000	2,076,875		13,091,875
2035		2,570,000	64,250	_	2,634,250
	<u>\$</u>	24,640,000	\$ 17,146,100	\$	41,786,100

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# **6. LONG-TERM LIABILITIES** (Continued)

# **General Obligation Bonds** (Continued)

The annual requirements to amortize the 2005 Measure D, Series C, Capital Appreciation General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		<u>Interest</u>	<u>Total</u>
2015	\$	814,828	\$	600,172	\$ 1,415,000
2016		882,657		737,343	1,620,000
2017		948,557		891,443	1,840,000
2018		731,640		768,360	1,500,000
2019		692,250		807,750	1,500,000
2020-2024		5,785,441		9,124,559	14,910,000
2025-2029		6,935,991		16,589,009	23,525,000
2030-2034		8,037,077		28,122,923	36,160,000
2035		1,955,100	_	8,314,900	10,270,000
	<u>\$</u>	26,783,541	\$	65,956,459	\$ 92,740,000

The annual requirements to amortize the 2006 Measure D, Series D, Capital Appreciation General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	<u>Principal</u>		<u>Interest</u>	<u>Total</u>
2015	\$ 2,719,715	\$	1,215,285	\$ 3,935,000
2016	2,904,482		1,520,519	4,425,001
2017	3,054,074		1,880,926	4,935,000
2018	3,818,039		2,706,962	6,525,001
2019	4,186,747		3,348,253	7,535,000
2020-2024	19,388,991		21,906,009	41,295,000
2025-2029	21,511,978		38,478,022	59,990,000
2030-2034	24,890,370		65,274,630	90,165,000
2035	 5,815,285	_	18,619,714	24,434,999
	\$ 88,289,681	\$	154,950,320	\$ 243,240,001

The annual requirements to amortize the 2006 Measure J, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2015	\$	1,710,000	\$	2,903,003	\$	4,613,003
2016		1,775,000		2,832,415		4,607,415
2017		1,850,000		2,757,871		4,607,871
2018		1,920,000		2,678,915		4,598,915
2019		2,000,000		2,594,365		4,594,365
2020-2024		11,375,000		11,474,308		22,849,308
2025-2029		14,140,000		8,321,250		22,461,250
2030-2034		17,690,000		4,360,000		22,050,000
2035-2036		8,275,000	_	418,375	_	8,693,375
	<u>\$</u>	60,735,000	\$	38,340,502	\$	99,075,502

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# **6. LONG-TERM LIABILITIES** (Continued)

# **General Obligation Bonds** (Continued)

The annual requirements to amortize the 2009 Measure J, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ -	\$ 6,656,375	\$ 6,656,375
2016	1,225,000	6,625,750	7,850,750
2017	1,900,000	6,538,125	8,438,125
2018	1,600,000	6,433,125	8,033,125
2019	1,700,000	6,334,125	8,034,125
2020-2024	14,400,000	29,381,625	43,781,625
2025-2029	32,100,000	22,640,625	54,740,625
2030-2034	35,000,000	12,487,500	47,487,500
2035-2036	27,100,000	1,836,565	28,936,565
	<u>\$ 115,025,000</u>	\$ 98,933,815	<u>\$ 213,958,815</u>

The annual requirements to amortize the 2010 Measure J, Series C1, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		<u>Interest</u>	<u>Total</u>
2017	\$	324,003	\$	400,998	\$ 725,001
2018		821,333		1,243,667	2,065,000
2019		1,279,674		2,335,326	3,615,000
2020-2024		9,903,996		16,761,004	26,665,000
2025-2029		17,980,328		40,034,672	58,015,000
2030-2034		21,775,425	_	77,969,575	99,745,000
	<u>\$</u>	52,084,759	\$	138,745,242	\$ 190,830,001

The annual requirements to amortize the 2010 Measure J, Series C2, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2015	\$	-	\$	4,468,995	\$	4,468,995
2016		-		4,468,995		4,468,995
2017		-		4,468,995		4,468,995
2018		-		4,468,995		4,468,995
2019		-		4,468,995		4,468,995
2020-2024		-		22,344,975		22,344,975
2025-2029		-		22,344,975		22,344,975
2030-2034		20,900,000		21,460,905		42,360,905
2035		31,925,000	_	1,350,428	_	33,275,428
	<u>\$</u>	52,825,000	\$	89,846,258	\$	142,671,258

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# **6. LONG-TERM LIABILITIES** (Continued)

# **General Obligation Bonds** (Continued)

The annual requirements to amortize the 2009 General Obligation Refunding Bonds outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$	5,120,000	\$ 1,690,656	\$ 6,810,656
2016		7,070,000	2,320,050	9,390,050
2017		8,505,000	1,154,163	9,659,163
2018		10,950,000	740,619	11,690,619
2019		535,000	486,169	1,021,169
2020-2024		3,015,000	2,070,747	5,085,747
2025-2029		3,795,000	1,260,906	5,055,906
2030-2032		2,790,000	 229,769	 3,019,769
	<u>\$</u>	41,780,000	\$ 9,953,079	\$ 51,733,079

The annual requirements to amortize the 2010 Measure J, Series D1, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>		Interest	<u>Total</u>
2015	\$	-	\$	1,638,750	\$ 1,638,750
2016		-		1,638,750	1,638,750
2017		-		1,638,750	1,638,750
2018		-		1,638,750	1,638,750
2019		-		1,638,750	1,638,750
2020-2024		14,070,000		7,524,157	21,594,157
2025		10,930,000	_	358,231	11,288,231
	<u>\$</u>	25,000,000	\$	16,076,138	\$ 41,076,138

The annual requirements to amortize the 2010 Measure J, Series D2, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	<u>Principal</u>		<u>Interest</u>		<u>Total</u>	
2035-2037	\$ 2,499,949	\$	31,320,051	\$	33,820,000	

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 6. LONG-TERM LIABILITIES (Continued)

# **General Obligation Bonds** (Continued)

The annual requirements to amortize the 2011 Refunding General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended						
<u>June 30,</u>		<u>Principal</u>		<u>Interest</u>		<u>Total</u>
2015	\$	6,285,000	\$	3,595,838	\$	9,880,838
2016	•	6,150,000	•	3,320,913	•	9,470,913
2017		5,900,000		3,060,263		8,960,263
2018		5,110,000		2,814,913		7,924,913
2019		7,295,000		2,518,988		9,813,988
2020-2024		41,170,000		6,838,830		48,008,830
2025		5,430,000		142,537		5,572,537
	¢	77 240 000	æ	22.292.282	æ	00 622 202
	Φ	77,340,000	Φ	22,292,202	Φ	99,632,282

The annual requirements to amortize the 2010 Measure D, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$	-	\$ 3,460,900	\$ 3,460,900
2016		-	3,460,900	3,460,900
2017		-	3,460,900	3,460,900
2018		-	3,460,900	3,460,900
2019		-	3,460,900	3,460,900
2020-2024		1,220,000	17,194,750	18,414,750
2025-2029		2,800,000	16,720,056	19,520,056
2030-2034		13,470,000	15,116,638	28,586,638
2035-2039		27,335,000	9,469,819	36,804,819
2040-2042	_	22,020,000	 1,765,650	 23,785,650
	\$	66,845,000	\$ 77,571,413	\$ 144,416,413

The annual requirements to amortize the 2010, Measure D, Series A-1, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	<u> 1</u>	Principal		<u>Interest</u>	<u>Total</u>
2015 2016 2017 2018 2019 2020-2024 2025-2029	\$	- - - - -	\$	1,312,500 1,312,500 1,312,500 1,312,500 1,312,500 6,562,500 6,562,500	\$ 1,312,500 1,312,500 1,312,500 1,312,500 1,312,500 6,562,500 6,562,500
2030-2031		21,000,000	_	1,968,750	 22,968,750
	\$	21,000,000	\$	21,656,250	\$ 42,656,250

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 6. **LONG-TERM LIABILITIES** (Continued)

# General Obligation Bonds (Continued)

The annual requirements to amortize the 2012 General Obligation Refunding Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>	Interest	<u>Total</u>
2015	\$	_	\$ 4,882,000	\$ 4,882,000
2016		-	4,882,000	4,882,000
2017		-	4,882,000	4,882,000
2018		-	4,882,000	4,882,000
2019		-	4,882,000	4,882,000
2020-2024		4,050,000	24,155,750	28,205,750
2025-2029		47,240,000	18,177,500	65,417,500
2030-2033		46,910,000	 4,686,500	51,596,500
	<u>\$</u>	98,200,000	\$ 71,429,750	\$ 169,629,750

The annual requirements to amortize the 2010, Measure D, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,		<u>Principal</u>	Interest	<u>Total</u>
2015 2016 2017 2018 2019 2020-2024	\$	3,500,000 4,000,000 575,000 600,000	\$ 1,819,881 1,704,881 1,613,381 1,589,881 1,577,881 7,889,406	\$ 5,319,881 5,704,881 2,188,381 2,189,881 1,577,881 7,889,406
2025-2029 2030-2034 2035-2039 2040-2044 2045-2046	_	1,465,000 3,255,000 4,950,000 11,655,000 10,000,000	7,808,650 7,249,172 6,243,125 4,414,138 521,469	9,273,650 10,504,172 11,193,125 16,069,138 10,521,469
	<u>\$</u>	40,000,000	\$ 42,431,865	\$ 82,431,865

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# **6. LONG-TERM LIABILITIES** (Continued)

# General Obligation Bonds (Continued)

The annual requirements to amortize the 2012, Measure E, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	<u>Prii</u>	ncipal	Interest	<u>Total</u>
2015	· ·	,750,000 \$	4,104,919	\$ 11,854,919
2016	6	,250,000	3,824,919	10,074,919
2017		-	3,699,919	3,699,919
2018		-	3,699,919	3,699,919
2019		-	3,699,919	3,699,919
2020-2024	1,	,930,000	18,366,344	20,296,344
2025-2029	5	,840,000	17,360,344	23,200,344
2030-2034	10	,185,000	15,327,150	25,512,150
2035-2039	16	,210,000	11,810,031	28,020,031
2040-2044	24	,340,000	6,467,538	30,807,538
2045-2046	12	<u>,495,000</u>	651,772	13,146,772
	\$ 85	,000,000 \$	89,012,774	\$ 174,012,774

#### Certificates of Participation

On August 24, 2005, the West Contra Costa Unified School District Financing Corporation issued Certificates of Participation (COPs). The proceeds of this issuance were used to refund a 1994 COPS issuance. Semi-annual payments are made and include interest at amounts varying from 4.34% to 5.15%.

Scheduled payments for the COPs are as follows:

Year Ended June 30,		<u>Principal</u>		Interest	<u>Total</u>
2015	\$	555,000	\$	375,352	\$ 930,352
2016		585,000		348,157	933,157
2017		605,000		318,731	923,731
2018		635,000		288,300	923,300
2019		670,000		256,359	926,359
2020-2024		4,340,000	_	734,053	 5,074,053
	<u>\$</u>	7,390,000	\$	2,320,952	\$ 9,710,952

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

# 6. LONG-TERM LIABILITIES (Continued)

# Schedule of Changes in Long-Term Liabilities

A schedule of changes in long-term liabilities for the year ended June 30, 2014 is shown below:

	Balance July 1, 2013 Additions Deductions		<u>Deductions</u>	Balance June 30, <u>2014</u>	Amounts Due Within <u>One Year</u>
Governmental activities:					
General Obligation Bonds	\$ 795,430,136	\$ 125,000,000	\$ 20,282,206	\$ 900,147,930	\$ 29,639,543
General Obligation Bonds					
Premium	33,586,370	2,545,085	2,126,561	34,004,894	2,126,562
Accreted interest	76,031,953	14,552,758	1,427,794	89,156,917	1,815,458
Certificates of Participation	7,915,000	-	525,000	7,390,000	555,000
OPEB obligation (Note 9)	95,779,782	23,946,463	17,814,962	101,911,283	-
Compensated absences	3,763,727	321,178		4,084,905	
Total	\$1,012,506,968	\$ 166,365,484	\$ 42,176,523	\$1,136,695,929	\$ 34,136,563

Payments on the General Obligation Bonds are made from the Bond Interest and Redemption Fund. Payments on the Certificates of Participation are made from the General Fund. Payments on the child care facilities acquisition loan are made from the Child Development Fund. Payments on the OPEB obligation are made from the Retiree Benefits Trust Fund. Payments on compensated absences are made from the fund for which the related employee worked.

# 7. NET POSITION / FUND BALANCES

Restricted net position consisted of the following at June 30, 2014:

G		Fiduciary Funds	
\$	23,546,522	\$	-
	1,279,653		-
	8,517,118		-
	52,886,143		-
	60,292,313		-
	_		16,922,079
<u>\$</u>	<u>146,521,749</u>	\$	16,922,079
		1,279,653 8,517,118 52,886,143 60,292,313	Activities  \$ 23,546,522 \$  1,279,653 8,517,118 52,886,143 60,292,313

# NOTES TO FINANCIAL STATEMENTS

(Continued)

# 7. NET POSITION / FUND BALANCES

Fund balances, by category, at June 30, 2014 consisted of the following:

	General <u>Fund</u>	Building <u>Fund</u>	County School Facilities <u>Fund</u>	Bond Interest and Redemption <u>Fund</u>	All Non-Major <u>Funds</u>	<u>Total</u>
Nonspendable: Revolving cash fund	\$ 70,000	\$ -	\$ -	\$ -	\$ -	\$ 70,000
Stores Inventory	256,052				548,281	804,333
Subtotal nonspendable	326,052				548,281	874,333
Restricted: Unspent categorical						
revenues	23,546,522	-	-	-	-	23,546,522
Adult education	=	-	-	-	2,065,909	2,065,909
Child development	-	-	-	-	165,822	165,822
Food services	-	-	-	-	2,793,005	2,793,005
Deferred maintenance	-	-	-	-	2,944,101	2,944,101
Capital projects	-	59,528,287	44,368,161	-	8,517,982	112,414,430
Debt service				60,291,232	1,043,454	61,334,686
Subtotal restricted	23,546,522	59,528,287	44,368,161	60,291,232	17,530,273	205,264,475
Assigned:						
Board reserve	8,869,725	-	-	-	-	8,869,725
Offset for anticipated 14-15 deficit	2,835,443					2,835,443
Subtotal assigned	11,705,168					11,705,168
Unassigned: Designated for						
economic uncertainty	8,326,176	_	_	_	_	8,326,176
Undesignated	13,339,998		<u> </u>			13,339,998
Subtotal Unassigned	21,666,174					21,666,174
Total fund balances	\$ 57,243,916	\$ 59,528,287	\$ 44,368,161	\$ 60,291,232	\$ 18,078,554	\$ 239,510,150

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 8. EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Classified employees are members of the California Public Employees' Retirement System (CalPERS), and certificated employees are members of the State Teachers' Retirement System (STRS).

#### Plan Description and Provisions

California Public Employees' Retirement System (CalPERS)

#### Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Sacramento, California 95811.

#### Funding Policy

Active plan members are required to contribute 7.0% of their salary and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2013-2014 was 11.442% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to CalPERS for the fiscal years ending June 30, 2012, 2013 and 2014 were \$4,213,692, \$4,523,452 and \$4,927,078, respectively, and equal 100% of the required contributions for each year.

State Teachers' Retirement System (STRS)

#### Plan Description

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS Executive Office, 100 Waterfront Place, West Sacramento, California 95605.

#### Funding Policy

Active plan members are required to contribute 8% of their salary. The required employer contribution rate for fiscal year 2013-2014 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to STRS for the fiscal years ending June 30, 2012, 2013 and 2014 were \$8,544,399, \$8,461,859 and \$8,930,310, respectively, and equal 100% of the required contributions for each year. On June 24, 2014, the Governor signed Assembly Bill 1469 which will increase the member contributions to 19.1% over the next seven years.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 9. OTHER POSTEMPLOYMENT BENEFITS

In addition to the pension benefits described in Note 8, the District administers a single-employer defined benefit healthcare plan that provides post-employment health benefits to all employees (1) hired prior to December 31, 2006 and who have attained five continuous years of service with the District (as defined by PERS/STRS); (2) are hired after January 1, 2007 and have attained ten continuous years of service with the District (as defined by PERS/STRS). Dental benefits are provided to employees who meet the rule of "75" (number of years worked plus age equals 75 or more) to qualify for post employment dental benefits. As of June 30, 2014, a total of 2,276 retirees met the health care benefit requirement. Separate financial statements for this plan are not prepared.

The District offers retirees a choice of two health maintenance organizations (HMO's) for health benefits and a supplemental Medicare Part A Plan; dental benefits are offered through one insurer. The District pays 100% for the monthly HMO up to the cost of the CalPERS Northern California Blue Shield health plan and 100% dental for eligible employees and their spouses who retired prior to January 1, 2007. Employees who retire after January 1, 2007 are covered by the terms of their bargaining union that are in effect at their retirement date. All eligible retirees and their spouses who qualify for Medicare benefits must apply for and pay for the Part B premium as required by law. Expenditures for post-employment health care benefits are recognized when paid.

#### Annual OPEB Cost and Net OPEB Obligation

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

Annual required contribution	\$	24,409,135
Interest on net OPEB obligation		4,310,090
Adjustment to annual required contribution	_	(4,772,762)
Annual OPEB cost		23,946,463
Contributions made	_	(17,814,962)
Increase in net OPEB obligation		6,131,501
Net OPEB obligation - beginning of year	_	95,779,782
Net OPEB obligation - end of year	\$	101,911,283

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

## 9. OTHER POSTEMPLOYMENT BENEFITS (Continued)

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2014 and preceding two years were as follows:

Fiscal Year <u>Ended</u>	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	of Annual OPEB Cost			
June 30, 2012	\$ 24,550,667	72.2%	\$	89,718,345		
June 30, 2013	\$ 23,087,931	24.1%	\$	95,779,782		
June 30, 2014	\$ 23,946,463	74.4%	\$	101,911,283		

#### Funded Status and Funding Progress

As of July 1, 2012, the most recent actuarial valuation date, the plan was unfunded. The actuarial liability for benefits was \$364,528,416 and the actuarial value of assets was \$0, resulting in a unfunded actuarial accrued liability (UAAL) of \$364,528,416. However, the District has set aside \$16,922,079 in the Retiree Benefits Trust Fund for future payment of these benefits. No current employees are covered by the Plan. The OPEB plan is currently operated as a pay-as-you-go plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2012 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan on the valuation date, and an annual healthcare cost trend rate of 8.5 percent initially, reduced by decrements to an ultimate rate of 5.5 percent after 10 years. Both rates included a 3.25 percent inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2014, was 24 years.

#### **NOTES TO FINANCIAL STATEMENTS**

(Continued)

#### 10. JOINT POWERS AGREEMENTS

#### Contra Costa County Schools Insurance Group

The District is a member with other school districts of a Joint Powers Authority, Contra Costa County Schools Insurance Group (CCCSIG), for the operation of a common risk management and insurance program for workers' compensation coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The following is a summary of financial information for CCCSIG at June 30, 2014:

Total assets	\$ 93,655,160
Total liabilities	\$ 78,994,453
Total net position	\$ 14,660,707
Total revenues	\$ 42,123,990
Total expenses	\$ 42,145,080
Change in net position	\$ (21,090)

#### Northern California Regional Liability Excess Fund (Nor Cal Relief)

The District is a member with other agencies of a Joint Powers Authority, Northern California Regional Liability Excess Fund (Nor Cal Relief), for the operation of a common risk management and insurance program for property and liability coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The following is a summary of financial information for Nor Cal Relief at June 30, 2013 (most recent information available):

Total assets	\$ 68,154,000
Total liabilities	\$ 43,117,190
Total net position	\$ 25,036,810
Total revenues	\$ 17,729,008
Total expenses	\$ 22,739,577
Change in net position	\$ (5,010,569)

The relationship between the District and the Joint Powers Authorities is such that the Joint Powers Authorities are not component units of the District for financial reporting purposes.

#### 11. CONTINGENCIES

#### **Contingent Liabilities**

The District is subject to legal proceedings and claims which arise in ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

The District has received federal and state funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could result in expenditure disallowances under terms of the grants, it is management's opinion that any required reimbursements or future revenue offsets subsequently determined will not have a material effect on the financial position or results of operations of the District.

#### **Construction Commitments**

As of June 30, 2014, the District has approximately \$112 million in outstanding commitments on construction contracts.

# NOTES TO FINANCIAL STATEMENTS

(Continued)

# 12. SUBSEQUENT EVENTS

In July 2014, the District issued General Obligation Bonds, 2014 Series A in the amount of \$77,460,000 to refund certain outstanding general obligation bonds and to pay costs of issuance of the Bonds. The Bonds are General Obligation Bonds of the District payable solely from *ad valorem taxes*. The Bonds mature through August 2035 ad bear interest rates ranging from 4.00% to 5.00%.



# **GENERAL FUND**

# **BUDGETARY COMPARISON SCHEDULE**

# For the Year Ended June 30, 2014

	Buc	dget		Variance
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Favorable (Unfavorable)
Revenues: Local Control Funding Formula (LCFF):				
State apportionment Local sources	\$ 97,101,016 60,024,715	\$131,128,080 62,696,740	\$131,128,080 62,696,740	\$ - -
Total LCFF	157,125,731	193,824,820	193,824,820	
Federal sources Other state sources Other local sources	21,628,239 56,190,874 20,508,160	28,476,392 38,494,747 22,984,195	24,016,066 38,442,667 22,669,868	(4,460,326) (52,080) (314,327)
Total revenues	255,453,004	283,780,154	278,953,421	(4,826,733)
Expenditures: Certificated salaries Classified salaries Employee benefits Books and supplies Contract services and operating expenditures Capital outlay Other outgo Debt service: Principal retirement Interest  Total expenditures  (Deficiency) excess of revenues (under) over expenditures	106,185,882 41,344,268 62,533,151 7,635,705 48,007,987 3,690,450 60,000 525,000 400,867 270,383,310 (14,930,306)	115,484,901 44,259,063 66,328,598 16,487,739 55,407,959 3,235,195 70,704 525,000 403,539 302,202,698	109,664,356 43,284,383 64,044,815 10,880,640 48,214,398 421,053 70,704 525,000 292,336 277,397,685	5,820,545 974,680 2,283,783 5,607,099 7,193,561 2,814,142 - - 111,203 24,805,013
Other financing sources (uses): Transfers in Transfers out	6,467,024	887,272 (1,143,734)	882,035 (2,223,553)	(5,237) (1,079,819)
Total other financing sources (uses)	6,467,024	(256,462)	(1,341,518)	(1,085,056)
Net change in fund balance	(8,463,282)	(18,679,006)	214,218	18,893,224
Fund balance, July 1, 2013	57,029,698	57,029,698	57,029,698	
Fund balance, June 30, 2014	\$ 48,566,416	\$ 38,350,692	\$ 57,243,916	\$ 18,893,224

# SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB) FUNDING PROGRESS

# For the Year Ended June 30, 2014

**Schedule of Funding Progress** 

Actuarial Valuation <u>Date</u>	uation Value of Liability		Unfunded Actuarial Accrued Liability (UAAL)	Funded <u>Ratio</u>	Covered <u>Payroll</u>	UAAL as a Percentage of Covered Payroll*
July 1, 2010	\$0	\$386 million	\$386 million	0%	45.8 million	11.9%
July 1, 2012	\$0	\$365 million	\$365 million	0%	57.1 million	16.2%

Only two years of actuarial valuation data is provided because the District has only had two valuations performed.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### 1. PURPOSE OF SCHEDULES

#### A - Budgetary Comparison Schedule

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Education to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

#### B - Schedule of Other Postemployment Benefits Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.



#### **COMBINING BALANCE SHEET**

# ALL NON-MAJOR FUNDS

June 30, 2014

	Adult Education <u>Fund</u>	Child Development <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	Capital Facilities <u>Fund</u>	Special Reserve for Capital Outlay Projects <u>Fund</u>	Corporation Debt Service <u>Fund</u>	Debt Service <u>Fund</u>	<u>Total</u>
ASSETS									
Cash in County Treasury Cash awaiting deposit Cash on hand and in banks Cash with Fiscal Agent Local Agency Investment Fund Receivables Stores inventory	\$ 1,876,326 	\$ 105,155 -43,970 	\$ 7,474 1,700 2,992 - - 3,522,409 548,281	\$ 3,002,466	\$ 2,295,902 - - 1,167,986 4,756	\$ 5,493,756 - - - 10,360	1,042,373	\$ - - - 1,081 -	\$ 12,781,079 1,700 158,516 1,042,373 1,172,301 3,879,916 548,281
Total assets  LIABILITIES AND FUND BALANCES	<u>\$ 2,264,956</u>	<u>\$ 217,674</u>	\$ 4,082,856	\$ 3,002,466	<u>\$ 3,468,644</u>	<u>\$ 5,504,116</u>	<u>\$ 1,042,373</u>	<u>\$ 1,081</u>	<u>\$ 19,584,166</u>
Liabilities: Accounts payable Unearned revenue Due to other funds  Total liabilities	\$ 199,047 - - - 199,047	\$ 24,699 27,153 	\$ 441,570 - 300,000 - 741,570	\$ 58,365 - - - 58,365	\$ 26,305 - - - 26,305	\$ 428,473 - - - 428,473	\$ - - - -	\$ - - - -	\$ 1,178,459 27,153 300,000 1,505,612
Fund balances: Nonspendable Restricted	- 2,065,909	- 165,822	548,281 2,793,005	- 2,944,101	- 3,442,339	- 5,075,643	- 1,042,373	- 1,081	548,281 17,530,273
Total fund balances	2,065,909	165,822	3,341,286	2,944,101	3,442,339	5,075,643	1,042,373	1,081	18,078,554
Total liabilities and fund balances	\$ 2,264,956	\$ 217,674	\$ 4,082,856	\$ 3,002,466	\$ 3,468,644	\$ 5,504,116	\$ 1,042,373	\$ 1,081	\$ 19,584,166

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

#### **ALL NON-MAJOR FUNDS**

#### For the Year Ended June 30, 2014

Devenues	Adult Education <u>Fund</u>	Child Development <u>Fund</u>	Cafeteria <u>Fund</u>	Deferred Maintenance <u>Fund</u>	Capital Facilities <u>Fund</u>	Special Reserve for Capital Outlay Projects <u>Fund</u>	Corporation Debt Service <u>Fund</u>	Debt Service <u>Fund</u>	<u>Total</u>
Revenues: Federal sources	\$ 342,130	\$ 379,774	\$ 12,954,847	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 13,676,751
Other state sources Other local sources	438,783	2,053,731 147,438	883,279 991,257	- 7,511	- 1,819,299	- 1,591,169		- 521	2,937,010 4,995,978
Total revenues	780,913	2,580,943	14,829,383	7,511	1,819,299	1,591,169		521	21,609,739
Expenditures: Certificated salaries Classified salaries Employee benefits Books and supplies	1,444,364 719,914 510,238 119,637	982,085 750,445 630,404 52,410	5,081,102 1,947,194 6,813,152	- - - 33,942	- - - 477	- - - 111,546	- - -	- - -	2,426,449 6,551,461 3,087,836 7,131,164
Contract services and operating expenditures Capital outlay	189,652 8,662	37,602 <u>9,156</u>	468,082 129,692	333,498	678,085 141,012	911,562 168,818	<u>-</u>		2,618,481 457,340
Total expenditures	2,992,467	2,462,102	14,439,222	367,440	819,574	1,191,926			22,272,731
(Deficiency) excess of revenues (under) over expenditures  Other financing sources (uses): Transfers in	<u>(2,211,554)</u> 2,211,554	<u>118.841</u> 11,999	390,161	(359,929) 2,000,000	999,725	399,243		521	<u>(662,992)</u> 4,223,553
Transfers out	-	(122,070)	(759,965)	-		(2,000,000)			(2,882,035)
Total other financing sources (uses)	2,211,554	(110,071)	<u>(759,965</u> )	2,000,000		(2,000,000)			1,341,518
Net change in fund balances	-	8,770	(369,804)	1,640,071	999,725	(1,600,757)	-	521	678,526
Fund balances, July 1, 2013	2,065,909	157,052	3,711,090	1,304,030	2,442,614	6,676,400	1,042,373	560	17,400,028
Fund balances, June 30, 2014	\$ 2,065,909	\$ 165,822	\$ 3,341,286	\$ 2,944,101	3,442,339	\$ 5,075,643	\$ 1,042,373	\$ 1,081	\$ 18,078,554

#### **ORGANIZATION**

June 30, 2014

West Contra Costa Unified School District was established as the Richmond Unified School District on July 1, 1985, and, with the passage of AB 535, was renamed the West Contra Costa Unified School District on March 17, 1993. The District is comprised of an area of approximately 112 square miles located in Contra Costa County in the State of California. There were no changes in the boundaries of the District during the current year. The District is currently operating one special education pre-school, thirty four elementary, two kindergarten through eighth, six middle, one middle-college high and six high schools. The District also maintains two alternative high schools, an elementary community day school and a school for continuing adult education.

#### **BOARD OF EDUCATION**

<u>Name</u>	Office	Term Expires			
Mr. Charles Ramsey	President	December 3, 2014			
Mr. Todd A Groves	Clerk	December 2, 2016			
Mr. Randall Enos	Member	December 2, 2016			
Ms. Madeline Kronenberg	Member	December 3, 2014			
Ms. Elaine Merriweather	Member	December 3, 2014			

#### **ADMINISTRATION**

Bruce Harter, Ph.D. Superintendent of Schools

Wendell Greer Associate Superintendent, K-12

William Fay Associate Superintendent for Operations

Sheri Gamba Associate Superintendent for Business Services

Nia Rashidchi
Assistant Superintendent of Educational Services

Kenneth Whittemore Assistant Superintendent of Human Resources

# SCHEDULE OF AVERAGE DAILY ATTENDANCE

# For the Year Ended June 30, 2014

	Second Period <u>Report</u>	Annual <u>Report</u>
Elementary:		
Transition Kindergarten through Third	9,925	9,920
Fourth through Sixth	6,631	6,617
Seventh through Eighth	3,854	3,844
Special Education	38	38
Non Public Schools	<u> 37</u>	32
Total Elementary	20,485	20,451
Secondary:		
Ninth through Twelfth	7,598	7,514
Special Education	11	11
Non Public Schools	54	45
Total Secondary	7,663	7,570
	28,148	28,021

# SCHEDULE OF INSTRUCTIONAL TIME

# For the Year Ended June 30, 2014

<u>Grade Level</u>	Statutory 1986-87 Minutes Require- <u>ment</u>	Reduced 1986-87 Minutes Require- <u>ment</u>	2013-2014 Actual <u>Minutes</u>	Number of Days Traditional <u>Calendar</u>	<u>Status</u>
DISTRICT					
Kindergarten	36,000	35,000	36,000	180	In Compliance
Grade 1	50,400	49,000	50,455	180	In Compliance
Grade 2	50,400	49,000	50,455	180	In Compliance
Grade 3	50,400	49,000	50,455	180	In Compliance
Grade 4	54,000	52,500	54,035	180	In Compliance
Grade 5	54,000	52,500	54,035	180	In Compliance
Grade 6	54,000	52,500	54,035	180	In Compliance
Grade 7	54,000	52,500	56,570	180	In Compliance
Grade 8	54,000	52,500	56,570	180	In Compliance
Grade 9	64,800	63,000	65,509	180	In Compliance
Grade 10	64,800	63,000	65,509	180	In Compliance
Grade 11	64,800	63,000	65,509	180	In Compliance
Grade 12	64,800	63,000	65,509	180	In Compliance

# SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

# For the Year Ended June 30, 2014

Federal Catalog <u>Number</u>	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
	nt of Education - Passed through California Department		
of Education			
84.027	Special Education Cluster: Special Education IDEA: Basic Local Assistance Entitlement, Part B, Sec. 611 (Formerly 94-142)	13379	\$ 5,405,875
84.027	Special Education IDEA: Local Assistance Part B, Sec 611 Private School ISPs	10115	63,736
84.173A	Special Education - Alternative Dispute Resolution, Part B, Sec. 611	13007	15,306
84.027A	Special Education IDEA: Preschool Local		
84.173A	Entitlement, Part B, Sec. 611 (Age 3-5) Special Education IDEA: Preschool	13682	513,267
84.027A	Staff Development, Part B, Sec. 619 Special Education IDEA: Mental Health	13431	2,482
84.173	Services, Part B, Sec. 611 Special Education IDEA: Preschool Grant,	14468	336,472
04.173	Part B, Sec 619 (Age 3-4-5)	13430	208,667
	Subtotal Special Education Cluster		6,545,805
	School Improvement Grants Cluster:		
84.377 84.388	NCLB: Title I, School Improvement Grant (SIG) NCLB: ARRA Title I, School Improvement Grant	14971	3,758,467
	(SIG) for Elementary and Secondary	15020	<u>64,685</u>
	School Improvement Grants Cluster		3,823,152
84.002A	Adult Education Programs: Adult Education: Adult Basic Education and ESL	14500	220 449
84.002	Adult Education: Adult Secondary Education	14508 13978	220,448 79,607
84.002A	Adult Education: English Literacy and Civics Education	14109	36,488
	Subtotal Adult Education Programs:		336,543
84.365 84.365	NCLB: Title III Programs:  NCLB: Title III, Limited English Proficiency (LEP)  Student Program  NCLB: Title III, Immigrant Education Program	14346 15146	540,152 99,606
3000	Subtotal NCLB: Title III Programs:	.0710	639,758
	oublotal NOLD. Title III Flograms.		039,730

(Continued)

# SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

# (Continued) For the Year Ended June 30, 2014

Federal Catalog <u>Number</u>	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying <u>Number</u>	Federal Expend- <u>itures</u>
U.S. Department of Education	nt of Education - Passed through California Department (Continued)		
84.048	Carl D Perkins Programs: Carl D. Perkins Career and Technical Education Secondary, Section 131 (Vocational Education)	14894	\$ 218,753
84.048	Carl D Perkins Career and Technical Education Adult, Section 132	14893	5,587
	Subtotal Carl D Perkins Programs:		224,340
84.215 84.418P 84.287	Teaching American History Dept of Rehabilitation CaPROMISE NCLB: Title IV, Part B, 21st Century Community	10128 14377	249,176 2,675
	Learning Centers Program	14349	562,189
84.010	NCLB: Title I, Part A, Basic Grants Low Income and Neglected	14329	8,335,360
84.126	Department of Rehabilitation: Workability II Transitions Partnership Program	10006	222,312
84.181	Special Education IDEA: Early Intervention Grants, Part C	23761	83,664
84.184	Safe and Supportive Schools Programmatic Intervention (S3)	15164	936,249
84.196	NCLB: Title X, McKinney-Vento Homeless Assistance Grants	14332	66,192
84.351C	Learning Without Borders	N/A	256,811
84.367	NCLB: Title II, Part A, Improving Teacher Quality	14341	1,635,840
	Total U.S. Department of Education		23,920,066
	nt of Health and Human Services - Passed through partment of Education		
93.778	Dept of Health Care Services: Medi-Cal Billing Option	10013	840,369
U.S. Department of Education	nt of Agriculture - Passed through California Department		
10.555 10.559	Child Nutrition Cluster: Child Nutrition: School Programs Child Nutrition: Summer Food	13391	12,131,915
10.558	Service Program Operations	13004	822,932
	Subtotal Child Nutrition Cluster		12,954,847
	Total Federal Programs		\$ 37,715,282

See accompanying notes to supplementary information.

# RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS

For the Year Ended June 30, 2014

There were no adjustments proposed to any funds of the District.

#### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

# For the Year Ended June 30, 2014 (In Thousands)

#### (UNAUDITED)

		(Budget) 2015		2014		2013		2012
General Fund		2010		2014		<u> 2010</u>		<u> 2012</u>
Revenues and other financing sources	<u>\$</u>	291,973	<u>\$</u>	278,280	<u>\$</u>	261,047	\$	275,566
Expenditures Other uses and transfers out		304,294 1,495		277,398 2,224		265,135 1,816		269,535 
Total outgo		305,789		279,622		266,951		269,535
Change in fund balance	\$	(13,816)	<u>\$</u>	(1,342)	<u>\$</u>	(5,904)	\$	6,031
Ending fund balance	\$	41,872	\$	55,688	\$	57,030	\$	62,934
Available reserves	\$	14,712	\$	21,666	\$	21,702	\$	22,173
Designated for economic uncertainties	<u>\$</u>	9,160	<u>\$</u>	8,326	<u>\$</u>	7,993	\$	8,169
Undesignated fund balance	\$	5,552	\$	13,340	\$	13,709	\$	14,004
Available reserves as percentages of total outgo	_	4.81%		7.75%	_	5.14%		8.23%
All Funds								
Total long-term liabilities	\$	1,180,019	<u>\$</u>	1,136,696	<u>\$</u>	1,012,507	\$	1,009,279
Average daily attendance at P-2 (not in thousands)	_	28,183	_	28,148	_	28,037	_	27,598

The General Fund fund balance has decreased by \$1,215,000 over the past three years. The fiscal year 2014-2015 budget projects a decrease of \$13,816,000. For a district this size, the State of California requires available reserves of at least 3 percent of total General Fund expenditures, transfers out, and other uses. The District has met this requirement.

The District has incurred operating deficits in two of the past three years, and anticipates incurring an operating deficit during the 2014-2015 fiscal year.

Total long-term liabilities have increased by \$127,417,000 over the past two years, due primarily to the issuance of General Obligation Bonds (See Note 6 to the financial statements).

Average daily attendance has increased by 550 over the past two years. The District anticipates an increase of 35 ADA for the 2014-2015 fiscal year.

See accompanying notes to supplementary information.

# SCHEDULE OF CHARTER SCHOOLS

# For the Year Ended June 30, 2014

**Included in District** 

# Charter Schools Chartered by District Manzanita Charter School Leadership High Charter School Richmond College Prep K-5 West Community High School Richmond Charter Academy Financial Statements, or Separate Report Separate Report Separate Report Separate Report Separate Report Separate Report

#### NOTES TO SUPPLEMENTARY INFORMATION

#### 1. PURPOSE OF SCHEDULES

# A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day and Year. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

#### C - Schedule of Expenditure of Federal Awards

OMB Circular A-133 requires a disclosure of the financial activities of all federally funded programs. This schedule was prepared to comply with A-133 requirements, and is presented on the modified accrual basis of accounting.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures and Change in Fund Balances and the related expenditures reported on the Schedule of Expenditure of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2014.

Description	CFDA <u>Number</u>		Amount
Total Federal revenues, Statement of Revenues, Expenditures and Change in Fund Balances		\$	41,328,610
Less: Federal reimbursement of interest paid on Build America Bonds Add: Medi-Cal Billing Funds - expenditures	N/A		(3,635,793)
in excess of revenue	93.778	_	22,465
Total Schedule of Expenditure of Federal Awards		<u>\$</u>	37,715,282

#### NOTES TO SUPPLEMENTARY INFORMATION

(Continued)

# 1. PURPOSE OF SCHEDULES (Continued)

# D - Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

#### E - Schedule of Financial Trends and Analysis - Unaudited

This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2014-2015 fiscal year, as required by the State Controller's Office. The information in this schedule has been derived from audited information.

# F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

#### 2. EARLY RETIREMENT INCENTIVE PROGRAM

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2014, the District did not adopt this program.



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Honorable Board of Education West Contra Costa Unified School District Richmond, California

# Report on Compliance with State Laws and Regulations

We have audited West Contra Costa Unified School District's compliance with the types of compliance requirements described in the State of California's Standards and Procedures for Audits of California K-12 Local Educational Agencies (the "Audit Guide") to the state laws and regulations listed below for the year ended June 30, 2014.

<u>Description</u>	Audit Guide Procedures	Procedures <u>Performed</u>
Attendance Reporting	6	Yes
Teacher Certification and Misassignments	3	Yes
Kindergarten Continuance	3	Yes
Independent Study	23	Yes
Continuation Education	10	Yes
Instructional Time for School Districts	10	Yes
Instructional Materials general requirements	8	Yes
Ratio of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	1	Yes
Early Retirement Incentive Program	4	No, see below
Gann Limit Calculation	1	Yes
School Accountability Report Card	3	Yes
Juvenile Court Schools	8	No, see below
Local Control Funding Formula Certification	1	Yes
California Clean Energy Jobs Act	3	No, see below
After School Education and Safety Program:		
General requirements	4	Yes
After school	5	Yes
Before school	6	No, see below
Education Protection Account Funds	1	Yes
Common Core Implementation Funds	3	Yes
Unduplicated Local Control Funding Formula Pupil Counts	3	Yes
Contemporaneous Records of Attendance, for charter schools	8	No, see below
Mode of Instruction, for charter schools	1	No, see below
Nonclassroom-Based Instruction/Independent Study,		
for charter schools	15	No, see below
Determination of Funding for Nonclassroom-Based		
Instruction, for charter schools	3	No, see below
Annual Instructional Minutes - Classroom-Based,		
for charter schools	4	No, see below
Charter School Facility Grant Program	1	No, see below

The District does not offer an Early Retirement Incentive Program; therefore, we did not perform any procedures related to this program.

The District does not have any Juvenile Court Schools; therefore, we did not perform any procedures related to Juvenile Court Schools.

We did not perform any procedures related to the California Clean Energy Jobs Act because the District did not have any expenditures charged to this program.

We did not perform any procedures related to After School Education and Safety Program: Before School because the District did not offer a Before School program in the current year.

The District does not have any Charter Schools; therefore, we did not perform any of the testing required by Article 4 of the Audit Guide.

### Management's Responsibility

Management is responsible for compliance with the requirements of state laws and regulations, as listed above.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance with state laws and regulations as listed above, of West Contra Costa Unified School District. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the State of California's Standards and Procedures for Audits of California K-12 Local Educational Agencies. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state laws and regulations listed above occurred. An audit includes examining, on a test basis, evidence about West Contra Costa Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with state laws and regulations. However, our audit does not provide a legal determination of West Contra Costa Unified School District's compliance.

#### Basis for Qualified Opinion on Compliance with State Laws and Regulations

As described in Finding 2014-002 in the accompanying Schedule of Audit Findings and Questioned Costs, West Contra Costa Unified School District did not comply with requirements applicable to Attendance Reporting. Compliance with such requirements is necessary, in our opinion, for West Contra Costa Unified School District to comply with state laws and regulations.

# Qualified Opinion on Compliance with State Laws and Regulations

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, West Contra Costa Unified School District complied, in all material respects, with the state laws and regulations referred to above for the year ended June 30, 2014. Further, based on our examination, for items not tested, nothing came to our attention to indicate that West Contra Costa Unified School District had not complied with the state laws and regulations.

#### **Other Matters**

West Contra Costa Unified School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. West Contra Costa Unified School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report on compliance is solely to describe the scope of our testing of compliance and the results of that testing based on the requirements of the State of California's Standards and Procedures for Audits of California K-12 Local Educational Agencies. Accordingly, this report is not suitable for any other purpose.

Copie Hourth as

Sacramento, California December 15, 2014



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Board of Education West Contra Costa Unified School District Richmond, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of West Contra Costa Unified School District as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise West Contra Costa Unified School District's basic financial statements, and have issued our report thereon dated December 15, 2014.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered West Contra Costa Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of West Contra Costa Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of West Contra Costa Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We identified a deficiency in internal control that was communicated to management as identified in the accompanying Schedule of Audit Findings and Questioned Costs as Finding 2014-001.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether West Contra Costa Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# West Contra Costa Unified School District's Response to Findings

West Contra Costa Unified School District's response to the finding identified in our audit is described in the accompanying schedule of Audit Findings and Questioned Costs. West Contra Costa Unified School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Crowe Horwath LLP

Sacramento, California December 15, 2014



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Honorable Board of Education West Contra Costa Unified School District Richmond, California

#### Report on Compliance for Each Major Federal Program

We have audited West Contra Costa Unified School District's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of West Contra Costa Unified School District's major federal programs for the year ended June 30, 2014. West Contra Costa Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of West Contra Costa Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about West Contra Costa Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of West Contra Costa Unified School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, West Contra Costa Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

#### Report on Internal Control Over Compliance

Management of West Contra Costa Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered West Contra Costa Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of West Contra Costa Unified School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Crown Honorth UP

Crowe Horwath LLP

Sacramento, California December 15, 2014



# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2014

# **SECTION I - SUMMARY OF AUDITOR'S RESULTS**

# **FINANCIAL STATEMENTS**

Type of auditor's report issued:	Unmodified
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified not consi to be material weakness(es)?	YesX No dered YesX None reported
Noncompliance material to financial statements noted?	Yes <u>X</u> No
FEDERAL AWARDS	
Internal control over major programs: Material weakness(es) identified? Significant deficiency(ies) identified not consi to be material weakness(es)?	YesX _ No dered YesX _ None reported
Type of auditor's report issued on compliance fo major programs:	r Unmodified
Any audit findings disclosed that are required to reported in accordance with Circular A-133, Section .510(a)?	be Yes <u>X</u> No
Identification of major programs:	
CFDA Number(s)	Name of Federal Program or Cluster
84.010 84.027, 84.027A, 84.173, 84.173A	NCLB: Title I, Part A, Basic Grants Low Income and Neglected Special Education Cluster
Dollar threshold used to distinguish between Typand Type B programs:	pe A \$ 1,131,458
Auditee qualified as low-risk auditee?	X Yes No
STATE AWARDS	
Type of auditor's report issued on compliance fo state programs:	r Qualified

#### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

(Continued)
Year Ended June 30, 2014

# **SECTION II - FINANCIAL STATEMENT FINDINGS**

#### 2014-001 DEFICIENCY - STUDENT BODY ACCOUNTING (30000)

#### Criteria

Internal Controls - Safeguarding of Assets

## Condition

At the Juan Crespi Middle School site the following issues were noted:

- Receipts are not being issued during the initial receipt of cash.
- Deposits are not supported by detailed schedules defining the number of items receipted and the unit price per item.
- Receipts are not issued when funds are turned into the Bookkeeper.
- Deposits are not being performed on a timely or routine basis.
- ASB Cash Count form does not always have the proper signatures.
- Authorization request form does not have the proper signatures for approval.
- Incorrect charge accounts listed on the authorization request form.
- A profit and loss statement for the student store is not prepared.
- Council minutes were not available for review as Secretary does not produce any copies.
- Items listed on the bank statements were not listed in detail on the monthly reconciliation or schedule.

#### Effect

There exists a risk that ASB funds could potentially be misappropriated.

#### Cause

Adequate internal control procedures have not been consistently followed.

#### Fiscal Impact

Not determinable.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2014

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

#### 2014-001 DEFICIENCY - STUDENT BODY ACCOUNTING (30000) (Continued)

#### Recommendation

School site should implement the proper control procedures in order to protect ASB funds from misappropriation:

- · Receipts should be issued and signed when funds are deposited into the front office.
- Receipts should be issued during the initial receipt of cash.
- Deposits should be supported by detailed schedules defining the number of items receipted and unit price per item.
- Deposits should be performed promptly upon receipt of funds.
- Formal approval for fundraising activities by the Principal or other designated site personnel should be kept in records.
- Authorization request form should include the proper signatures from the council, advisor, and principal, as well as the correct charge account.
- Council minutes should be prepared and made available for review.
- The monthly reconciliations should include a detail of items included on the bank statement.
- A profit-loss analysis should be performed regularly and reviewed/approved by the Principal or other designated site personnel.

#### Corrective Action Plan

The District agrees with this finding. The District has recently reinstated the position of Internal Auditor and has assigned a designated District Office staff member that performs periodic site visits to review the processes and procedures being used in regards to the site's ASB activities. During these site visits, the staff member reviews the ASB Audit Checklist with the Office Manager and/or Cashier to determine what the site is and is not doing accurately. Once deficiencies are determined, the District staff member reviews the processes and procedures outlined in the ASB manual with the site staff member. We will continue to do follow up visits to ensure that improvements to the process have been made.

In addition, to address the issue of untimely deposits the District will revise its Bank Reconciliation form to include an attachment that details their deposits and the collection of funds (i.e. date of collection, date of deposit). This will help us monitor the timeliness of the sites' deposits. If there are issues we will address them at that time.

To address the recommendation for keeping record of formal approvals of fundraising activities, our District Office staff member will continue to inform school sites of the Board Approved Fundraisers and reiterate the importance of maintaining this as backup documentation for their fundraising activities.

The District plans to organize several in-service trainings as well as on-site visits throughout the 2014-15 school year for our secondary sites as well as our elementary and middle school sites. We will discuss the manual in detail and go over common errors found in the processes and procedures of student body funds.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued) Year Ended June 30, 2014

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2014

# SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

#### 2014-002 STATE COMPLIANCE - ATTENDANCE REPORTING (10000)

#### Criteria

Attendance Accounting and Reporting in California Public Schools, Title 5, CCR, Section 401 and 421 (b) and Education Code Section 44809 - Each LEA must develop and maintain accurate and adequate records to support the attendance reported to the State.

#### Condition

At Sheldon Elementary School one student was improperly included for a total misstatement of one day.

#### Effect

The effect of this finding is an extrapolated overstatement of 0.57 ADA in the Transition Kindergarten through Third grade span.

#### Cause

The errors were the result of clerical errors in accounting for attendance.

#### Fiscal Impact

The fiscal impact of the error is approximately \$3,800.

#### Recommendation

The District should revise and resubmit the Second Period Report of Attendance removing the disallowed attendance.

# Corrective Action Plan

The District concurs with the finding. The District will revise and resubmit the Period Two Report of Attendance to reflect the reduction of 0.57 of Average Daily Attendance (ADA). The District will continue to audit attendance accounting at the school sites and provide additional training when necessary. The newly reinstated position of Internal Auditor will be responsible for monitoring the training of staff and auditing the attendance accounting at school sites.

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

# Year Ended June 30, 2014

Finding/Recommendation	Current Status	District Explanation If Not Implemented
2013-01	Partially implemented.	See Schedule of Findings and Questioned Costs,
Richmond High School:  Checks are written without proper dual-signatures. There is no formal approval of revenue producing activities by the student store. There is no formal documentation maintained for actions by the student council (i.e. minutes of meetings).		finding 2014-001.
<ul> <li>Lincoln Elementary:         <ul> <li>There are no monthly reconciliations or financial statements prepared for the student account as the balances are not kept on any books. Checks are written without proper dual-signatures.</li> </ul> </li> </ul>		
Portola Middle School:  There are no monthly reconciliations or financial statements prepared for the student account. Checks are written without proper dual-signatures.		
<ul> <li>All sites:</li> <li>ASB should issue receipts for all cash received and maintain supporting documentation for the receipts, such as the revenue producing activity and name of the individual depositing the funds.</li> <li>All ASB disbursements should have two signers on the checks. At least</li> </ul>		
one individual should be someone separate from the normal day to day activity in the ASB accounts (teacher or principal).		
<ul> <li>Disbursements should be accompanied by support (vendor's invoices, receipts, purchase orders, approvals, etc.).</li> </ul>		
Monthly bank reconciliations should be prepared and approved by two separate individuals (school secretary and principal) as evidenced by their dated signatures. The reconciliations should then be sent to the District for		

final review.